federal register

Wednesday
January 21, 1981

Part XII

# Office of Management and Budget

## Budget Rescissions and Deferrals

## OFFICE OF MANAGEMENT AND BUDGET

### Budget Rescission and Deferrals

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith propose 33 new rescissions of budget authority previously provided by the Congress, totalling $1,142.4 million. In addition, I am reporting 15 new deferrals totalling $1,429.9 million and revisions to three previously-reported deferrals totalling $4.4 million.

The rescission proposals affect programs of the Department of Commerce, Education, Energy, Health and Human Services, and Housing and Urban Development as well as the Community Services Administration, the Federal Mine Safety and Health Services Administration, the Federal Mine Safety and Health Review Commission, the Federal payment to the Postal Service Fund, and the Tennessee Valley Authority. The deferrals affect programs of the Departments of Commerce, Defense, Energy, Interior, Justice, Labor, and State, as well as the intelligence community staff, the National Consumer Cooperative Bank, the Pennsylvania Avenue Development Corporation, and the Small Business Administration.

The details of each rescission proposal and deferral are contained in the attached reports.

**Jimmy Carter**

The White House,

January 15, 1981.

BILLING CODE 3110-01-M

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

| Rescission # | Item | Budget Authority |
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| | Department of Commerce | |
| | National Oceanic and Atmospheric Administration | |
| R81-1 | Operations, research, and facilities | 30,493 |
| | National Telecommunications and Information Admin. | |
| R81-2 | Public telecommunications facilities, planning and construction | 4,000 |
| | Department of Education | |
| | Office of Elementary and Secondary Education | |
| R81-3 | School assistance in federally affected areas | 149,000 |
| R81-4 | Elementary and secondary education | 52,150 |
| | Office of Vocational and Adult Education | |
| R81-5 | Vocational and adult education | 11,862 |
| | Office of Postsecondary Education | |
| R81-6 | Student loan insurance | 78,728 |
| R81-7 | Higher and continuing education | 30,989 |
| | Department of Energy | |
| | Energy programs | |
| R81-8 | Energy supply, research and development - operating expenses | 25,026 |
| R81-9 | Energy supply, research and development - plant and capital equipment | 3,650 |
| R81-10 | Fossil energy research and development | 25,450 |
| R81-11 | Energy conservation | 47,800 |
| | Department of Health and Human Services | |
| | Health Services Administration | |
| R81-12 | Health services | 8,057 |
| R81-13 | Centers for Disease Control<br>Preventive health services | 27,000 |
| | National Institutes of Health | |
| R81-14 | National Cancer Institute | 13,565 |
| R81-15 | National Heart, Lung, and Blood Institute | 10,324 |
| R81-16 | National Institute of Dental Research | 302 |
| R81-17 | National Institute of Arthritis, Metabolism, and Digestive Diseases | 3,232 |
| R81-18 | National Institute of Neurological and Communicative Disorders and Stroke | 2,031 |
| R81-19 | National Institute of Child Health and Human Development | 3,295 |
| R81-20 | National Eye Institute | 2,353 |
| R81-21 | National Institute of Environmental Health Sciences | 3,258 |
| R81-22 | National Institute of Aging | 589 |
| R81-23 | Research Resources | 10,561 |
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| Rescission # | Item | Budget Authority |
|---|---|---|
| | Alcohol, Drug Abuse and Mental Health Administration | |
| R81-26 | Alcohol, drug abuse, and mental health | 67,140 |
| | Health Resources Administration | |
| R81-27 | Health resources | 78,683 |
| | Human Development Services | |
| R81-28 | Human development services | 10,000 |
| | Department of Housing and Urban Development | |
| | Housing Programs | |
| R81-29 | Congregate services program | 10,000 |
| | Other Independent Agencies | |
| | Community Services Administration | |
| R81-30 | Community services program | 6,000 |
| | Federal Mine Safety and Health Review Commission | |
| R81-31 | Salaries and expenses | 163 |
| | Postal Service | |
| R81-32 | Payment to the Postal Service Fund | 250,000 |
| | Tennessee Valley Authority | |
| R81-33 | Tennessee Valley Authority Fund | 177,000 |
| | Subtotal, rescission proposals | 1,142,391 |

| Deferral # | Item | Budget Authority |
|---|---|---|
| | Department of Commerce | |
| | General Administration | |
| D81-3A | Participation in United States Expositions | 3,051 |
| | Department of Defense - Military | |
| D81-27 | Shipbuilding and Conversion, Navy | 1,125,000 |
| | Family Housing, Defense | 1,992 |
| D81-28 | Department of Defense - Civil | 814 |
| | Wildlife Conservation, all services | |
| D81-9A | Department of Energy | 5,000 |
| | Atomic Energy Defense Activities | |
| D81-29 | Atomic energy defense activities, operating expenses | 12,000 |
| D81-30 | Atomic energy defense activities, plant and capital equipment | 23,860 |
| | Energy Programs | |
| D81-31 | Energy supply, research and development - operating expenses | 3,690 |
| D81-32 | Energy supply, research and development - plant and capital equipment | 42,000 |
| | Fossil energy construction | 10,450 |
| D81-33 | Energy Conservation | |
| D81-34 | Department of the Interior | |
| | U.S. Geological survey | |
| D81-35 | Exploration of national petroleum reserve in Alaska | 10,710 |

| Deferral # | Item | Budget Authority |
|---|---|---|
| | Department of Justice | |
| | Federal Prison System | |
| D81-16A | Buildings and facilities | 19,800 |
| | Department of Labor | |
| | Employment and Training Administration | |
| D81-35 | Employment and training assistance | 76,699 |
| | Department of State | |
| D81-37 | United States Emergency Refugee and Migration Assistance Fund | 15,000 |
| | Other Independent Agencies | |
| D81-38 | Intelligence Community Staff | 2,000 |
| | National Consumer Cooperative Bank | |
| D81-39 | Self-help development fund | 13,133 |
| | Pennsylvania Avenue Development Corporation | |
| D81-40 | Land acquisition and development | 30,895 |
| | Small Business Administration | |
| D81-41 | Business loan and investment fund | 57,500 |
| | Subtotal, deferrals | 1,453,595 |
| | Total, rescission proposals and deferrals | 2,595,936 |

SUMMARY OF SPECIAL MESSAGES
FOR FY 1981
(in thousands of dollars)

| | Rescissions | Deferrals |
|---|---|---|
| Third special message: | | |
| New items | 1,142,391 | 1,429,930 |
| Change to amounts previously submitted | ----- | 4,386 |
| Effect of third special message | 1,142,391 | 1,434,316 |
| Previous special messages | ----- | 4,236,134a |
| Total amount proposed in special messages | 1,142,391 | 5,670,450 a/ |

a/ This amount represents budget authority except for $10,694 thousand involving the deferral of outlays only (D81-19A).

Rescission Proposal No: R81-1

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Commerce | New budget authority (P.L. 96-536) $ 774,367,000 |
| Bureau National Oceanic and Atmospheric Administration | Other budgetary resources 11,850,061 |
| Appropriation title & symbol | Total budgetary resources 786,217,061 |
| Operations, Research, and Facilities 13X1450 | Amount proposed for rescission $ 30,493,000 |
| OMB identification code: 13-1450-5-1-306 | Legal authority (in addition to sec. 1012): [X] Antideficiency Act |
| Grant program [ ] Yes [X] No | [ ] Other |
| Type of account or fund: [ ] Annual [ ] Multiple-year (expiration date) [X] No-year | Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other |

Justification: In accordance with the President's policy of fiscal restraint, a rescission is proposed to reduce or eliminate spending for various low priority programs in the National Oceanic and Atmospheric Administration (NOAA). These programs proposed for rescission were added to the NOAA budget above the amounts requested by the President. The programs and amounts involved are as follows:

Salmon tagging with Japan - Studies to determine the continent of origin of selected species of salmon. The study is not considered essential to the fishery data analysis program. ($800,000)

Conversion of Pacific Region Headquarters, NWS to an administrative office - The proposed action involves the consolidation of managerial and administrative functions. The proposed consolidation would have no impact on the provisions of weather services to the public and will save the Federal Government both personnel and funding. ($348,000)

Oceanographic instrumentation - Statements made in the Conference Report on the Department's 1981 appropriation bill indicated that these funds were to be used to lay up the NOAA underwater habitat, Hydrolab. However, funds to operate the Hydrolab in 1981 were restored by Conference action. Consequently, funds provided for lay up are unnecessary. ($100,000)

Pascagoula fisheries laboratory renovation and expansion - These funds would improve the laboratory facilities and provide additional space. Improvements made to the facility through reprogramming in 1980 are felt to be adequate. ($650,000)

a/

Flood program - These funds would provide for installation, testing, and evaluation of a prototype flash flood warning system of Appalachian counties, which includes the Big Sandy River Basin. Proceeding with installation of equipment in the Big Sandy River Basin is inconsistent with existing National Weather Service plans. The effects of the ongoing program should be evaluated before expanding the effort. Adequate funds are available currently for this. ($325,000)

Purchase of local warning radars - The proposed action includes deletion of funds to purchase radars for Tupelo, Arizona; and Savannah, Georgia. The purchase of these radars is unnecessary since each of these areas is adequately covered by other network radars. ($1,845,000)

NOAA Undersea Research Program - The proposed action reduces funds for three new regional undersea research programs. The effect of reducing these regional programs in 1981 would not be significant. ($500,000)

Anadromous grants - The reduction of $2,000,000 will maintain the program at its 1980 level in 1981. A significant impact on anadromous fish resources is not expected through deletion of these funds. ($2,000,000)

Campeche Oil Spill - The proposed action would reduce the level of funding for the assessment of the social, environmental, and economic damage resulting from the IXTOC-I oil spill. The impact of the reduced level of funding is minimal due to the length of elapsed time since the spill occurred. ($500,000)

Striped bass - The proposed action would reduce the scope of the studies regarding the causes of the decline in striped bass stocks. The effect of this reduction would result in the termination of these studies as FY 1980 funds are used up. ($750,000)

Vessel Buy-Back Program - This program will assist in alleviating some of the intense fishing pressure on salmon resources in the northwest by reducing the number of available vessels/licences. Implementation of the buy-back programs at a reduced level will not have an adverse effect on the overall program due to the likely time required to initiate the program. Additionally, states are expected to provide a 50% matching share, reducing the need for Federal funds. ($10,000,000)

Additonal programs are recommended for rescission from the funding transferred from the Promote and Develop Fishery Products and Research Pertaining to American Fisheries appropriation. This proposed action would delete funds above the President's request for the following programs: Marine resources monitoring, assessment and prediction $3,175,000; Commercial fisheries grants to states $2,500,000; Regional Fishery Management Councils of $500,000; Restore and enhance fisheries in the Columbia River $1,100,000; additional base fisheries programs $2,400,000; and Sea Grant increase for marine education $3,000,000. Since these funds are part of the uncommitted balance in the Promote and Develop appropriation, the rescission of the funding would not affect the funding of continuing fishery programs. Additional funds in these areas are not required to carry out effective programs in 1981.

Estimated Effects: The rescission of these funds would reduce Federal spending for fiscal years 1981 and 1982, without hampering the carrying out of NOAA's overall mission.

R81-1

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1980 | 1981 | 1982 | 1983 |
| 775.1 | 757.8 | 17.3 | 13.2 | --- | --- |

R81-1

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

Operations, Research, and Facilities

Of the funds provided for "National Oceanic and Atmospheric Administration, Operations, research, and facilities" by P.L. 96-536, $30,493,000 are rescinded

Rescission Proposal No: R81-2

**PROPOSED RESCISSION OF BUDGET AUTHORITY**
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Commerce | New budget authority (P.L. 95-567) $ 25,705,000 |
| Bureau National Telecommunications and Information Administration | Other budgetary resources 11,510 |
| Appropriation title & symbol: Public Telecommunications Facilities, Planning and Construction 13X0551 | Total budgetary resources 25,716,510 |
| | Amount proposed for rescission $ 4,000,000 |
| OMB identification code: 13-0551-5-1-503 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☐ Yes ☐ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: The public telecommunications facilities program provides grants for planning and construction of noncommercial telecommunications facilities to help extend and improve the delivery of public telecommunications services. In support of the President's policy of fiscal restraint, a rescission of $4 million is proposed to return the Public Telecommunications facilities program to the level requested by the President in the 1981 Budget.

Estimated Effects: Although the specific demand by States for these funds in 1981 is not known, it is anticipated that this rescission will have no significant impact on the NTIA's ability to meet the "start-up and extension" requirements of the Telecommunications Financing Act of 1978.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 21.8 | 21.4 | 0.4 | 2.0 | 1.6 | --- |

R81-2

DEPARTMENT OF COMMERCE

National Telecommunications and Information Administration

Public Telecommunications Facilities, Planning & Construction

Of the funds provided for "National Telecommunications and Information Administration, Public telecommunications facilities, planning and construction" by P.L. 96-536, $4,000,000 are rescinded.

Rescission Proposal No: R81-3

**PROPOSED RESCISSION OF BUDGET AUTHORITY**
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Education | New budget authority (P.L. 96-536) $ 740,000,000 |
| Bureau Office of Elementary & Secondary Education | Other budgetary resources -0- |
| Appropriation title & symbol: School Assistance in Federally Affected Areas 9110102 | Total budgetary resources 740,000,000 |
| | Amount proposed for rescission $ 148,000,000 |
| OMB identification code: 91-0102- -1-501 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

The Impact Aid Maintenance and Operations program provides assistance to local educational agencies that have been adversely affected by the loss of revenues due to nontaxable lands defined as Federal property within their boundaries. Section 2 of Title 1 of the Act of September 30, 1950, as amended, provides assistance to school districts that have suffered a partial loss of tax base due to certain U.S. acquisitions of real property. Section 3 of the Act provides payments to assist school districts to finance the cost of educating children who reside and/or whose parents work on Federal property or are in the uniformed services.

Since school districts receiving aid under this program have been overcompensated for the effects of the Federal burden, a rescission is proposed that will limit payments to school districts under sections 2 and 3 to 75 percent of the amounts paid in 1980.

Estimated Effects:

The proposed rescission will provide payments for all eligible applicants (estimated at 4059 for 1981) for all eligible children (estimated to be 2,234,000 in 1980). By making payments at 75 percent of the amount appropriated for 1980, a savings of $148 million from the Continuing Resolution level of $740 million for the Maintenance and Operations program will be realized.

R81-3

Outlay Effects: (in millions of dollars)

1981 Outlay Estimate

| Without Rescission | With Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 903.9 | 770.7 | 133.2 | 14.1 | .7 | -- |

R81-3

DEPARTMENT OF EDUCATION

Office of Elementary and Secondary Education

School Assistance in Federally Affected Areas

Of the funds provided for "School Assistance in Federally Affected Areas" for fiscal year 1981 in Public Law 96-536, $148,000,000 are rescinded: Provided that the payments under sections 2 and 3 shall not exceed 75 per centum of the amounts paid to local education agencies under those sections for fiscal year 1980: Provided further, That the last two sentences of section 5(c) of the Act of September 30, 1950, shall not apply to the allocations and payments provided for in this Act.

Rescission Proposal No: R81-4

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Education | New budget authority (P.L. 96-536) $ 3,838,098,000 |
| Bureau Office of Elementary and Secondary Education | Other budgetary resources |
| Appropriation title & symbol | Total budgetary resources 3,838,098,000 |
| Elementary and Secondary Education 9110100 | Amount proposed for rescission $ 52,150,000 |
| OMB identification code: 91-0100-5-1-501 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☒ Annual ☒ Multiple-year September 30, 1982 (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

Improving Local Education Practice (Title IV-C) provides grants to State educational agencies to support local educational agencies' efforts at developing and implementing innovative solutions to a variety of educational problems.

Strengthening State Educational Agency Management (Title V-B) provides grants to State educational agencies to apply effective management practices to a variety of educational issues and to improve State leadership and services for elementary and secondary education programs, including the coordination of Fededral programs, in each of the States.

Rescissions of $41,400,000 of the funds appropriated for Improving Local Educational Practice and $5,000,000 of the funds appropriated for Strengthening State Educational Agency Management are proposed because neither is, in a time of fiscal restraint, a high priority program. The projects supported by Title V-B are not necessarily targeted to national needs or national priority populations; Title V-B grants represent additional Federal funds devoted to administration.

Territorial Assistance provides general aid to education in the Virgin Islands and assists teacher training in Guam, American Samoa, the Northern Mariana Islands and the Trust Territory of the Pacific Islands.

A rescission of the $5,000,000 appropriated is proposed because sufficient funds are available from statutory set-asides in programs such as ESEA Title I, Title IV-C and Education for the Handicapped and from a variety of discretionary programs to meet the general needs addressed by these programs. Also under the consolidated grant program established by P.L. 95-134, the Insular Areas have enhanced opportunities to target currently available Federal funds on their most urgent needs.

Ellender Fellowships provides a grant to the Close-Up Foundation to fund fellowships for economically disadvantaged secondary school youth and their teachers. These students and teachers spend one week in Washington attending seminars on current issues and meeting with leaders from the three branches of government.

A rescission of $750,000 is proposed because local organizations have demonstrated their capacity to support the Foundation's activities independent of federal funding.

Estimated Effects:

Title IV-C and Title V-B. Rescinding $41,400,000 from Title IV-C will reduce the number of local education agency projects by 1,600 leaving a total of 2,600. The proposed rescission of $5,000,000 from Title V-B will cut the number of State education activities supported by 61. A total of 444 will remain.

Territorial assistance and Ellender Fellowships. Rescinding $750,000 of the funds appropriated for Ellender Fellowships would eliminate approximately 1500 fellowships. Rescinding the funds appropriated for Territorial Assistance would eliminate $5,000,000 of what is essentially general aid.

Outlay Effect: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 3,374.2 | 3,370.2 | 4.0 | 39.4 | 8.8 | --- |

R81-4

DEPARTMENT OF EDUCATION

Office of Elementary and Secondary Education

Elementary and Secondary Education

Of the funds appropriated for "Elementary and Secondary Education" in Public Law 96-536 for fiscal year 1981, $41,400,000 of the amount appropriated for title IV, part C and $5,000,000 of the amount appropriated for title V, part B of the Elementary and Secondary Education Act; and $5,000,000 appropriated for sections 1524 and 1525 of the Education Amendments of 1978; and $750,000 of the amount appropriated for Public Law 92-506 are rescinded. Provided, That notwithstanding the provision of Sections 404(a)(9) and 523(c), Education Act may be expended for the purpose of title V, part B of the Elementary and Secondary Education Act.

Rescission Proposal No: R81-5

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Education | New budget authority (P.L. 96-536 ) $ 28,617,000 |
| Bureau Office of Vocational and Adult Education | Other budgetary resources -0- |
| Appropriation title & symbol: Vocational and Adult Education 1910400 | Total budgetary resources 28,617,000 |
| | Amount proposed for rescission $ 11,862,000 |
| OMB identification code: 91-0400-5-1-501 | Legal authority (in addition to sec. 1012): [X] Antideficiency Act [ ] Other |
| Grant program [X] Yes [ ] No | |
| Type of account or fund: [X] Annual [ ] Multiple-year (expiration date) [ ] No-year | Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other |

Justification:

The Career Education Incentive program provides primarily formula based matching funds to State education agencies for developing career awareness and career education within existing education programs and curricula. There is a seven and one-half percent funds set-aside for aid to outlying areas and discretionary activities including information-dissemination, model projects and evaluations. The rescission request will reduce the program from $15 million to $10 million and is requested because it is expected that States will utilize more of their own resources in continuing career education programs.

The Community Schools program authorizes grants, both discretionary and State formula, to support the use of public schools as centers operated jointly by a local education agency and a community service for the coordinated delivery of educational and social services to the community. The 1981 Continuing Resolution provides $10 million to make formula grants to State education agencies to pay the Federal share of the cost of planning, establishing, expanding and operating community education programs.

A rescission is proposed in order to fund the discretionary grants portion of the program at the level of $3,138,000. Funding the discretionary programs rather than the formula program targets scarce budgetary resources to areas that have, or are prepared to start, community schools programs.

Estimated Effects:

The effect of the Federal decrease of $5 million in the Career Education Incentive program will be to reduce formula grants to States and outlying areas from $14,025,000 from which 17 States would receive the statutory minimum grant of $125,000 to $9,350,000, from which 30 States would receive the minimum grant of $125,000. Funding for discretionary activities would be reduced from $975,000 to $650,000. The number of discretionary activities would not decrease but the average cost would.

The proposed Community Schools rescission will change the $10 million formula grant program to State education agencies in all the States, the District of Columbia, Puerto Rico and the Outlying Areas to a discretionary grant program. These discretionary grants will be made to local education agencies (approximately 25), to nonprofit agencies (approximately 6), State education agencies (approximately 25), and institutions of higher education (approximately 6).

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 35.1 | 33.6 | 1.5 | 7.2 | 2.0 | 1.1 |

R81-5

DEPARTMENT OF EDUCATION

Office of Vocational and Adult Education

Vocational and Adult Education

Of the funds appropriated for "Vocational and Adult Education" by Public Law 96-536 for fiscal year 1981, $5,000,000 of the amount appropriated for the purpose of carrying out the Career Education Incentive Act and $6,862,000 of the amount appropriated for the purpose of carrying out title VIII, section 804, of the Elementary and Secondary Education Act are rescinded. Provided, that the $3,138,000 remaining for title VIII of the Elementary Education Act shall be used for the purpose of carrying out sections 809, 810, and 812 of the Act.

Rescission Proposal No: R81-6

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Education | New budget authority (P.L. 96-536): $2,312,479,000 * |
| Bureau: Office of Postsecondary Education | Other budgetary resources: 210,816,000 |
| Appropriation title & symbol: Student Loan Insurance Fund 91X0230 | Total budgetary resources: 2,523,295,000 |
| | Amount proposed for rescission: $78,728,000 |
| CMB identification code: 91-0230-5-1-502 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☐ Yes ☒ No | |
| Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: This program insures and subsidizes student and parent borrowing for postsecondary educational costs from commercial and other lenders. Since enactment of the Middle Income Student Assistance Act loan volumes and program costs have increased annually to the point where associated Federal costs would now consume a major percentage of the education budget.

This rescission is being sought in order to better target Federal subsidies and to emphasize the traditional role of the family in meeting postsecondary educational costs. The rescission is accompanied by appropriation language which changes the benefits for new loans thereby reducing program costs. These changes would: (a) limit student loan amounts to "remaining need": (educational costs minus other aid and expected family contribution); (b) eliminate the in-school interest subsidy on student loans (allowing lenders to add the accruing interest to the student's loan obligation); (c) extend eligibility for parent loans to parents of dependent graduate students and spouses of independent students; (d) eliminate the Federal special allowance payment to lenders on parent loans; (e) allow lenders to set the parent loan interest rate (up to the Treasury Bill rate for 91 day notes plus 3.5 percent); and, (f) allow an up to 20 year repayment period on parent loans. These changes are also contained in the 1982 budget.

* Represents an estimate of funds expected to be required for this program under an indefinite appropriation provided by P.L. 96-536.

The proposed program changes are estimated to reduce full program costs by $157 million and continuing resolution costs by $79 million in 1981. Enactment of the rescission appropriation language provides $58 million for activities not authorized under the continuing resolution. Savings to the Federal Government accrue over the life of the loans made under these changes and much of the reduction in cost occurs in later years. The requested rescission assumes that these program changes will be effective only for the last quarter of fiscal year 1981. Earlier enactment would result in greater savings.

The chart below shows the fiscal impact of the rescission request:

Guaranteed Student Loan Subsidies
(dollars in thousands)

| | Continuing Resolution | Full Program Costs | With Proposed Program Changes | Change from Continuing Resolution Levels |
|---|---|---|---|---|
| Federal Insurance claims | 107,783 | 107,783 | 107,783 | -- |
| Federal reinsurance claims | 232,509 | 232,509 | 234,509 | +2,000 |
| Interest benefits | 654,751 | 654,751 | 546,751 | -108,000 |
| Special Allowance | 1,460,228 | 1,460,228 | 1,437,228 | -23,000 |
| Death and Disability | 14,850 | 14,850 | 16,850 | +2,000 |
| Bankruptcy | 14,132 | 14,132 | 13,132 | -1,000 |
| Primary guarantee agency allowance | -- | 30,321 | 27,321 | +27,321 |
| Supplemental guarantee agency allowance | -- | 27,951 | 24,951 | +24,951 |
| Institutional allowance | 36,542 | 36,542 | 33,542 | -3,000 |
| Allowances to agency reserves | 2,500 | 2,500 | 2,500 | -- |
| Total Obligations | 2,523,295 | 2,581,567 | 2,444,567 | -78,728 |
| Collections and other adjustments | | | -210,816 | |
| Appropriation needed | | | 2,233,751 | |



Estimated Effect: This rescission proposal will better target Federal subsidies and emphasize the traditional role of the family in meeting postsecondary educational costs. If this proposal were not made, loan volume in 1981 would be an estimated $7,185 million. This rescission would reduce estimated 1981 loan volume by $2,085 million to $5,100 million. Even with the rescission, 1981 loan volume is estimated to be $350 million over the $4,750 million loan volume of fiscal year 1980.

Outlay Effect:

(in millions)

1981 Outlay Estimate

| Without Rescission | Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 2,066.8 | 2,007.8 | 59.0 | 19.7 | -- | -- |



DEPARTMENT OF EDUCATION

Office of Postsecondary Education

Student Loan Insurance Fund

Notwithstanding any other provision of law, $2,233,751,000 shall be available during 1981 for program activities under this head: Provided that, notwithstanding provisions of the Higher Education Act, new loans to students under the Guaranteed Student Loan program shall be limited to estimated educational costs minus other financial assistance for the loan period and expected family contribution (as determined using a need analysis method approved by the Secretary of Education); the parents of dependent graduate students and the spouses of independent students shall be eligible to borrow funds under the same terms as the parents of dependent undergraduate students and the interest on loans to parents or spouses shall be set by the lender and shall not exceed the average of the bond equivalent rates of the ninety-one day Treasury bills auctioned during the last fiscal quarter completed prior to the making of a loan plus 3.5 percentum, and the repayment period on these loans may be extended by the lender up to a total of 20 years; no Federal interest benefits shall be paid on behalf of borrowers of new loans made under the Guaranteed Student Loan program; no Federal special allowance shall be paid to lenders on loans to parents or spouses under this program.

Rescission Proposal No: R81-7

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Education | New budget authority (P.L. 96-536): $ 410,863,315 |
| Bureau: Office of Postsecondary Education | Other budgetary resources: 16,941,872 |
| Appropriation title & symbol: Higher and Continuing Education 9110201 | Total budgetary resources: 427,805,187 |
| | Amount proposed for rescission: $ 30,989,000 |
| OMB identification code: 91-0201-5-1-502 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

| | Amount Proposed for Rescission |
|---|---|
| Educational Outreach Title I, Part B of the Higher Education Act, is a new authority designed to increase access to postsecondary education for adults and non-traditional learners. This new authority includes a ten percent set aside for Federal discretionary grants. The remainder of the funds are distributed to the States on a formula basis for Comprehensive Statewide Planning, Information Services, and Continuing Education. Funds are also provided to the States for administration of the programs. All funds, except the State administration funds, are proposed for rescission because postsecondary planning, information services and continuing education are viewed as areas of State and institutional responsibility. State administration funds will be used to close out the old University Community Service and Continuing Education program. | $12,800,000 |
| Veterans Cost of Instruction program provides grants to postsecondary institutions to encourage recruitment of, and special service to, eligible veterans. The number of veterans enrolled in postsecondary education has been declining in recent years. The institutions should now be able to provide services to the smaller number of veterans through their traditional counseling, tutoring and other service programs on campus. | $12,039,000 |



| | |
|---|---|
| Public Service and Mining Fellowships programs support grants to institutions of higher education to provide fellowship assistance for students obtaining advanced training for a career in public service and for students of exceptional ability who are undertaking advanced training in domestic mining and mineral fuel conservation. Funds are proposed for rescission because there already is a substantial number of qualified persons to fill public service jobs and the attractive financial rewards associated with jobs in mining-related fields have served as a significant incentive in encouraging students to enter this field of study. | $3,150,000 |
| Law School Clinical Experience programs support demonstrations of training programs in clinical legal experience. Funds are proposed for rescission because the Federal objective of demonstrating the value of clinical experience in the education and training of law students has been met. | $3,000,000 |
| Total proposed for rescission | $30,989,000 |

Estimated Effects: The rescission of $12,800,000 in funds appropriated for the Educational Outreach programs will eliminate approximately 25 Federal discretionary grants for continuing education as well as formula grants to the 57 States and territories for comprehensive planning, information services, and continuing education.

The rescission of $12,039,000 appropriated for Veterans Cost of Instruction will eliminate grants to approximately 1,025 institutions of higher education that provide services to an estimated 326,000 enrolled veterans.

The rescission of $3,150,000 appropriated for Public Service and Mining Fellowships will eliminate approximately 238 Public Service fellowships and 137 Mining fellowships.

The rescission of $3,000,000 appropriated for Law School Clinical Experience will eliminate approximately 60 demonstration project awards, some of which would go to schools where the concept of clinical legal education has already been demonstrated with Federal funds in 1978, 1979, and/or 1980.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 389.1 | 384.7 | 4.4 | 26.3 | 0.3 | --- |



DEPARTMENT OF EDUCATION

Office of Postsecondary Education

Higher and Continuing Education

Of the funds provided for "Higher and Continuing Education" by Public Law 96-536 for fiscal year 1981, $12,800,000 of the amount appropriated for title I, part B, $12,039,000 appropriated for section 420, $3,150,000 of the amount appropriated for title IX part B, and $3,000,000 appropriated for title IX, part E of the Higher Education Act are rescinded, notwithstanding the provisions of sections 922(a)(2) and 922(a): Provided, that $2,200,000 of the amount appropriated for title I, part B be for section 115(d).

Rescission Proposal No: R81-8

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Energy | New budget authority (P.L. 96-367 / 96-369 / 96-536) $2,298,754,000 |
| Bureau Energy Programs | Other budgetary resources 131,525,000 |
| Appropriation title & symbol<br>89x0224<br>Energy Supply Research and Development-Operating Expenses | Total budgetary resources 2,430,279,000 |
| | Amount proposed for rescission $ 25,026,000 |
| OMB identification code:<br>89-0224-5-1-271 | Legal authority (in addition to sec. 1012):<br>☐ Antideficiency Act<br>☐ Other |
| Grant program ☐ Yes ☒ No | |
| Type of account or fund:<br>☐ Annual<br>☐ Multiple-year _____ (expiration date)<br>☒ No-year | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |

Justification

The high temperature gas reactor (HTGR) program is a developed technology. A consortium of utilities has been interested in continuing development of this technology. However, since 1978, the consortium has been unable to obtain a commitment for major cost-sharing for a large plant. Latest indications are that it will take Federal support of $350 million over seven years before the utilities would be ready to decide to order the HTGR. This risk of Federal dollars is too great when compared to an essentially zero risk on the part of the private sector. Therefore, a rescission is proposed to withdraw Federal support from this program in 1981.

Estimated Effects

This rescission will terminate the high temperature reactor program immediately.

Outlay Effect: (in millions of dollars)

| 1981 Outlay Estimate Without Rescission | 1981 Outlay Estimate With Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 2,277.1 | 2,253.1 | 24.0 | 1.0 | --- | --- |

R81-8

DEPARTMENT OF ENERGY

ENERGY SUPPLY, RESEARCH AND DEVELOPMENT ACTIVITIES

Operating Expenses

Of the funds appropriated under this head in P.L. 96-367, making appropriations for energy and water development, $25,026,000 are rescinded.

Rescission Proposal No: R81-9

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Energy | New budget authority (P.L. 96-367) $ 383,287,000 |
| Bureau Energy Programs | Other budgetary resources 22,282,000 |
| Appropriation title & symbol<br>Energy Supply, Research and Development<br>Plant and Capital Equipment<br>89X0225.40 | Total budgetary resources 405,569,000 |
| | Amount proposed for rescission $ 3,650,000 |
| OMB identification code:<br>89-0225-5-1-271 | Legal authority (in addition to sec. 1012):<br>☐ Antideficiency Act<br>☐ Other |
| Grant program ☐ Yes ☒ No | |
| Type of account or fund:<br>☐ Annual<br>☐ Multiple-year _____ (expiration date)<br>☒ No-year | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |

Justification

Funds totalling $2.5 million provided for the construction of a facility to produce ethanol from biomass are proposed for rescission. In light of the loan guarantee program for ethanol-producing facilities, the construction of this facility with Government funds is no longer necessary.

In addition, supporting capital equipment funds totalling $1,150,000 for the High Temperature Gas Reactor (HTGR) are proposed for rescission in conjunction with the proposal to terminate activities in the operating account.

Estimated Effect

In light of the availability of loan guarantee awards for construction of ethanol facilities in excess of $1 billion, the effect of rescinding funds for the alcohol fuel facility will be minimal.

The HTGR rescission will stop purchases of capital equipment consistent with the immediate termination of the program.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate Without Rescission | 1981 Outlay Estimate With Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 427.5 | 423.9 | 3.6 | 0 | 0 | 0 |

R81-9

DEPARTMENT OF ENERGY

Energy Supply, Research and Development

Plant and Capital Equipment

Of the funds appropriated under this head in P.L. 96-367, making appropriations for energy and water development, $3,650,000 are rescinded.

Rescission Proposal No: R81-10

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy | New budget authority (P.L. 96-514): $711,435,000 |
| Bureau: Energy Programs | Other budgetary resources: 31,019,111 |
| Appropriation title & symbol: Fossil Energy Research and Development 89X0213 | Total budgetary resources: 742,454,111 |
| | Amount proposed for rescission: $ 25,450,000 |
| OMB identification code: 89-0213-5-1-271 | Legal authority (in addition to sec. 1012): [X] Antideficiency Act |
| Grant program: [ ] Yes [X] No | [ ] Other |
| Type of account or fund: [ ] Annual; [ ] Multiple-year (expiration date); [X] No-year | Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other |

Justification

Coal Gasification. Funds are proposed for rescission that were intended to finance an unsolicited proposal submitted by the Texas Gas Transmission Corporation and the Commonwealth of Kentucky for a phase zero design study relative to the Hygas demonstration project. The department is currently pursuing an aggressive program to demonstrate the production of high-Btu pipeline gas from coal with two competing designs (CONOCO and ICGG).

Atmospheric Fluidized Bed. Funds are proposed for rescission that were intended to finance operation of the Rivesville 30Mw atmospheric fluidized bed (AFB) boiler, since it has served its purpose in identifying problem areas in fluidized bed technology. Based on the successful performance of this first 30 Mw unit and a subsequent demonstration plant, it is expected that several utilities will be ready to commit to installation of AFB boilers. TVA efforts reflect more modern designs and thus obviate the need for further data from the Rivesville facility.

Coal oil mixtures. Funds are proposed for rescission in the area of Coal Oil Mixtures. The successful application of Coal Oil Mixture Technology has already been demonstrated in past and current DOE and industry projects. Applications for additional demonstrations should be made under the alternate fuels programs and the Synthetic Fuels Corporation.

Estimated Effects

Coal Gasification. Since the Department already is vigorously pursuing a high-Btu demonstration program via the pipeline gas competition and the completion of a Hygas design, the effects of the proposed rescission would be minimal to overall program objectives.



Atmospheric Fluidized Bed (AFB). The proposed rescission will have a minimal effect on the overall AFB combustion program. It is proposed that funds required under contractual terms for eventual dismantling of the facility ($1.2M) be redirected from within the AFB program.

Coal Oil Mixtures. The effect of the proposed rescission is that additional Coal Oil Mixture demonstration projects would not be initiated during FY 1981. The additional data to be gained through DOE efforts, that of providing specific conversion and operating data to the general public for encouraging and supporting ERA mandated near-term technology, would have minimal value. This is because only marginal areas of technical risk remain for Coal Oil Mixtures.

Outlay Effects (in millions and tenths):

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 17.75 | -0- | 17.75 | 7.7 | -0- | -0- |

R81-10

DEPARTMENT OF ENERGY
FOSSIL ENERGY RESEARCH AND DEVELOPMENT

Of the funds provided under this head for fiscal year 1981 in Public Law 96-514, $25,450,00 are rescinded.

Rescission Proposal No: R81-11

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Energy | New budget authority (P.L. 96-514 & 96-126) $ 862,107,000 |
| Bureau Energy Programs | Other budgetary resources 83,405,000 |
| Appropriation title & symbol: Energy Conservation 89x0215 | Total budgetary resources 945,512,000 |
| | Amount proposed for rescission $ 47,800,000 |
| OMB identification code: 89-0215-5-1-999 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☐ Yes ☒ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

Funding is proposed for rescission in the Transportation Energy Conservation Program ($12 million) and the Industrial Energy Conservation Program ($35.8 million).

One rescission in the Transportation Energy Conservation Program is proposed to eliminate contract funding for development of a third automotive gas turbine engine ($7 million). Two separate engine development efforts are already underway, and it is unlikely that a third contractor team could ultimately become competitive due to the time lag from which a third team would be starting. The proposed rescission would have no impact on the development of the two on-going project teams. A second rescission in the Transportation Energy Conservation Program is proposed to eliminate funding of a second Stirling engine contractor ($5 million). The Department of Energy has been supporting an automotive Stirling contractor for several years and their on-going engine program is well established. Funds in the FY 1981 budget were to have initiated a second Stirling engine contractor focusing on component development. However, Stirling engine component development is currently being pursued by DOE's Energy Conversion and Utilitization Technologies Program. Therefore, an additional Stirling contractor appears unnecessary.

The rescission in the Industrial Energy Conservation Program is proposed for formcoke and coke pelletizing projects ($17.8 million) and projects ($18 million) in the waste energy reduction, process efficiency, cogeneration, and implementation and deployment programs. The proposed rescission of the formcoke and coke pelletizing projects will have no major impact on energy conservation since these projects involve questionable energy savings. The other projects in the areas of waste energy reduction, process efficiency, cogeneration, and implementation and deployment would have accomplished lesser energy savings per Federal dollar invested than those projects which will be undertaken in FY 1981 with the remaining $53.9 million in the Industrial Conservation program.



These proposed rescissions in FY 1981 are consistent with the FY 1982 budget request, which includes no funds for these projects.

Estimated Effects:

These rescissions will achieve a savings of $47.8 million by eliminating projects in the Transportation Energy and Industrial Energy Conservation Programs.

Outlays Effects: (In millions of dollars)

| 1981 Outlay Estimate | | Outlays Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 752.2 | 734.4 | 17.8 | 18.0 | 12.0 | 0 |

R81-11

Department of Energy
Energy Conservation

Of the funds appropriated under this head in P.L. 96-514, making appropriations for the Department of the Interior and Related Agencies, 1981, and in P.L. 96-126, making appropriations for the Department of the Interior and Related Agencies, 1980, $47,800,000 are rescinded.

Rescission Proposal No: R 81-12

**PROPOSED RESCISSION OF BUDGET AUTHORITY**

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536 ) $ 1,058,277,000 |
| Bureau Health Services Administration | Other budgetary resources 56,778,000 |
| Appropriation title & symbol<br>Health Services - 7510350 | Total budgetary resources 1,115,055,000 |
| | Amount proposed for rescission $ 8,057,000 1/ |
| OMB identification code:<br>75-0350-5-1-551 | Legal authority (in addition to sec. 1012):<br>☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund:<br>☒ Annual<br>☐ Multiple-year (expiration date)<br>☐ No-year | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |

Justification:

The programs covered by this rescission proposal are the home health services grant program, the Maternal and Child Health (MCH) training program, and the MCH research program.

The Administration is proposing to accelerate the phase-out of the $4 million home health agency start-up grant program. This phase-out was first proposed in the President's 1981 budget. There are already over 3,000 home health agencies operating in the U.S. today so that continued support of the small, marginal program is no longer justified. Moreover, Medicare and Medicaid home health reimbursement--$947 million in 1980--is much more important to the maintenance of home health agencies than this small grant program.

The MCH training and research programs rescission of $4.057 million represents the first phase of a transfer of these responsibilities to the Health Resources Administration and the National Center for Health Services Research respectively where they can be more effectively performed.

1/ An additional $1.9 million for MCH training and research and $4 million for PHS Act Title X family planning are planned to be proposed for rescission if additional 1981 funding is provided for these programs after the present continuing resolution expires on June 5, 1981.



Estimated effects:

The phase-out of the $4 million home health agency grant program will eliminate support for 45 service grants and 21 training grants. These grants were designed strictly for start-up costs with the bulk of Federal support for operating costs scheduled to come from Medicare and Medicaid so that the small amount lost per project--$60,000--should be easily recouped from other sources.

The partial rescission of the MCH training and research programs--$4 million out of the $25.5 million available for these programs under the continuing resolution--will reduce training slots from 6,956 to 6,250 and research grants from 50 to 33.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 1,270.6 | 1,267.9 | 2.7 | 5.4 | -- | -- |

R 81-12

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Health Services Administration
Health Services

Of the funds provided for "Health Services" for fiscal year 1981 in P.L. 96-536, $8,057,000 are rescinded.

Rescission Proposal No: R81-13

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536 ) $ 259,427,000 |
| Bureau Centers for Disease Control | Other budgetary resources 20,000,000 |
| Appropriation title & symbol<br>Preventive Health Services<br>7510943 | Total budgetary resources 279,427,000 |
| | Amount proposed for rescission $ 27,000,000 |
| OMB identification code:<br>75-0943-5-1-550 | Legal authority (in addition to sec. 1012):<br>☐ Antideficiency Act<br>☐ Other |
| Grant program ☒ Yes ☐ No | |
| Type of account or fund:<br>☒ Annual<br>☐ Multiple-year (expiration date)<br>☐ No-year | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |

Justification

The proposed rescission affects health incentive 314(d) grants provided to State health authorities for public health services. These grants constitute a relatively small share of the total State and local expenditures for public health. Their use is flexible enough to include support services such as public health laboratories in addition to the provision of direct preventive health services. The increased availability of other funding mechanisms has diminished the role of health incentive grants to States as a means of supporting public health activities.

The health incentive grant funds are not essential to accomplishment of public health goals. Taken together with other rescissions being proposed by the President, this action will contribute substantially to reducing Federal outlays and helping to minimize Federal borrowing and its impact on the rate of inflation.



Estimated Effects:

The effect of this rescission is to eliminate a Federal share in the cost of public health programs for which State and local health agencies have the primary authority.

The proposed rescission would eliminate funding for health incentive grants used primarily for non-institutional personal health services. In FY 1979, grant recipients used only 40.5 percent of the total funds available which represents 1.5 percent of their total public health expenditures. Other funding mechanisms such as Maternal and Child Health, Family Planning and High Blood Pressure Control provide grant assistance to State and local health authorities.

This proposal also affects programs in tuberculosis control, laboratory support for epidemiologic investigation of outbreaks, radiological health and local health departments. Technical assistance will continue to be provided in these areas.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate 1/ | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 299.3 | 287.1 | 12.2 | 10.2 | 4.6 | — |

1/ Assumes extension of the level of funding provided by P.L. 96-536 for the entire fiscal year.

R81-13

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Preventive Health Services

Of the funds provided for "Preventive Health Services" for fiscal year 1981 in P.L. 96-536, $27,000,000 are rescinded.

Rescission Proposal No: R81-14

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536) $ 724,755,000 |
| Bureau National Institutes of Health | Other budgetary resources 100,000 |
| Appropriation title & symbol: National Cancer Institute 7510849 | Total budgetary resources 724,855,000 |
| | Amount proposed for rescission $ 13,565,000 |
| OMB identification code: 75-0849-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $13,565,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Task Forces and Clinical Trials.--Reductions include decreases in Cancer Task Forces, and Clinical Cooperative Groups totalling $1,388,000. The Cancer Task Forces, which fund the organ site program, will be reduced by four awards. The revised funding level for both Clinical Cooperative research and the Task Forces would be $50,759,000. The Clinical Cooperative Group Program will be reduced by nineteen awards. Cancer Task Forces support a planned and integrated research effort oriented toward cancer at a specific site. These site-specific projects are established if cancer in a particular organ site poses a substantial problem in terms of incidence and mortality. Clinical Cooperative Groups support clinical trials and evaluations of the efficacy of the various forms of cancer therapy, and constitute a major national resource for safe controlled research involving patients.

Cancer Centers.--Support for Cancer Centers will be reduced by $1,596,000 or 2% to a revised level of $70,035,000. At this level, all existing 58 centers will continue to receive support. These centers serve as focal points for basic and clinical research activities, and for education, training and community outreach.



Training.--National Research Service Awards will be reduced by $2,559,000. This will result in a reduction of 25 individual awards and 13 institutional awards, resulting in 114 fewer trainees or their annual equivalent being supported. The rescission amount represents a 9% reduction in research training support. The revised level for training support would be $26.6 million.

Research and Development Contracts.--Contracts will be reduced by $3,522,000 or 12 contracts. This reduction includes a decrease in support available for chemo-prevention activities, involving studies of retinoids, analogues of vitamin A, which appear to have the ability to prevent the development of certain forms of invasive cancer. Also affected are certain epidemiological studies to identify specific carcinogens responsible for certain cancers. It will be necessary to curtail research efforts to characterize and evaluate new biological response modifiers as they are identified. The revised funding level would be $205.1 million.

Intramural Research.--The intramural research program which gives research scientists the opportunity for basic and applied research and clinical investigation to solve major health problems, will be reduced by $1,000,000 through reduced purchases of equipment and biological and chemical resources for research. The revised level for intramural activities would be $162.9 million.

Cancer Control.--The Cancer Control Program will be reduced by $2,000,000 precluding new project starts and reducing some ongoing projects. The revised funding level for the program would be $54.3 million. This program is concerned with the entire health care continuum, and includes prevention, screening, diagnosis, pretreatment evaluation, treatment, rehabilitation and continuing care activities.

Construction.--Funds for construction will be reduced by $1,500,000 which will entail some delay in completion of modernization and upgrading of existing facilities. With the rescission the revised funding level would be $3.5 million.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate Without Rescission | 1981 Outlay Estimate With Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 995.2 | 990.0 | 5.2 | 7.3 | --- | --- |

R81-14

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Cancer Institute

Of the funds provided for "National Cancer Institute" for fiscal year 1981 in P.L. 96-536, $13,565,000 are rescinded.

Rescission Proposal No: R81-15

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536): $406,281,000 |
| Bureau: National Institutes of Health | Other budgetary resources: 100,000 |
| Appropriation title & symbol: National Heart, Lung, & Blood Institute 7510872 | Total budgetary resources: 406,381,000 |
| | Amount proposed for rescission: $10,324,000 |
| OMB identification code: 75-0872-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year ____ (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $10,324,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

ESTIMATED EFFECTS: The proposed rescission is $10,324,000 and would affect the following:

Research Centers: Research centers would be individually negotiated downward to achieve an overall centers' reduction of 5 percent, or a savings of $3,272,000. The revised funding level would be $62.2 million.

Research Career Awards: This program would be scaled down from supporting an estimated 335 investigators to supporting an estimated 321, a savings of $800,000. The revised program level would be $13 million.

Research Evaluation - Research evaluation grants would be reduced by $100,000.

Training: Training programs would be reduced to support a projected 1,612 trainees, a reduction of 35. The reduction would total $716,000 with the revised level being $34.2 million.

R&D Contracts: Existing research and development contracts would be renegotiated to achieve a 7 percent reduction. The Multicenter Investigation of Limitation of Infarct Size (MILIS), a clinical trial now in its recruitment and intervention phase, would be incrementally funded for six months, rather than the normal twelve month award period. The reduction in contracts would total $2,836,000, with the revised program level being $66.7 million.

Intramural Research - A reduction of $2,300,000 or 5 percent, would result in reducing the purchase of scientific equipment. The revised funding level would be $43.6 million.

Direct Operations - A reduction of $300,000 is proposed. The revised funding level would be $27.6 million.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 517.4 | 513.5 | 3.9 | 6.4 | --- | --- |

R81-15

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Heart, Lung, and Blood Institute

Of the funds provided for "National Heart, Lung, and Blood Institute" for fiscal year 1981 in P.L. 96-536, $10,324,000 are rescinded.

Rescission Proposal No: R81-16

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536): $1,353,000 |
| Bureau: National Institutes of Health | Other budgetary resources: 125,000 |
| Appropriation title & symbol: National Institute of Dental Research 7510873 | Total budgetary resources: $1,478,000 |
| | Amount proposed for rescission: $ 302,000 |
| CB identification code: 75-0873-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $302,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

EXPECTED EFFECTS:

Training Program. A reduction of $302,000 in the National Research Service Awards program will result in the decrease of three competing institutional awards. The revised funding level would be $4,371,000.

OUTLAY EFFECTS: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 64.5 | 64.3 | .2 | .1 | — | — |



DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institute of Dental Research

Of the funds provided for "National Institute of Dental Research" for fiscal year 1981 in P.L. 96-536, $302,000 are rescinded.

Rescission Proposal No: R81-17

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536): $268,740,000 |
| Bureau: National Institutes of Health | Other budgetary resources: |
| Appropriation title & symbol: National Institute of Arthritis, Metabolism and Digestive Diseases 7510884 | Total budgetary resources: 268,740,000 |
| | Amount proposed for rescission: $3,232,000 |
| CMB identification code: 75-0884-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $3,232,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Research Centers. A reduction of $430,000 is proposed which would result in the funding of one less clinical nutrition research center. The revised funding level for the research centers program would be $20.5 million.

Research Careers. The rescission would reduce by $1,441,000 the research careers program with a resulting decrease of 35 career researcher awards. The revised funding level for this program would be $9.3 million.

Training. Research training support would be decreased by $1,361,000 with 56 fewer individual training awards being supported. Total revised funding for training activities would be $9.2 million.



Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 334.5 | 333.7 | 0.8 | 2.4 | — | — |

R81-17

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institute of Arthritis, Metabolism, and Digestive Diseases

Of the funds provided for "National Institute of Arthritis, Metabolism, and Digestive Diseases" for fiscal year 1981 in P.L. 96-536, $3,232,000 are rescinded.

Rescission Proposal No: R81-18

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536 ): $ 195,564,000 |
| Bureau: National Institutes of Health | Other budgetary resources: 69,000 |
| Appropriation title & symbol: National Institute of Neurological and Communicative Disorders and Stroke 7510886 | Total budgetary resources: 195,633,000 |
| | Amount proposed for rescission: $ 2,031,000 |
| OMB identification code: 75-0886-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $2,031,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Intramural Research. The reduction of $944,000 will delay the full implementation of the Positron Emission Tomography (PETT) initiative including purchase of peripheral equipment. Development of the planned communicative disorders clinical branch will be delayed or postponed. Further development of brain tumor research would be delayed, including development of tumor models and the evaluation of long-term effects of brain tumors and rehabilitation of patients. The revised funding level would be $34.3 million.

Direct Operations. The reduction of $200,000 will defer completion of the microfilming of case records for the collaborative perinatal study. Support of workshops and conferences on hearing, speech, and language disorders would be delayed or postponed. The revised funding level would be $12.9 million.

Program Management. The reduction of $125,000 would delay the final phase of computer programming and data entry for the Institute's newly developed program information system. This system would provide data for budget and program planning, and for inquiries regarding support of the Institute's research programs. The revised funding level would be $2.2 millio

RSI-18

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institute of Neurological and Communicative Disorders and Stroke

Of the funds provided for "National Institute of Neurological and Communicative Disorders and Stroke" for fiscal year 1981 in P.L. 96-536, $2,031,000 are rescinded.

RSI-18

Research and Development Contracts. The reduction of $762,000 would eliminate a study of the endocrinological parameters (hormone production) in experimental anticonvulsant drugs. A new stroke clinical research program would not be initiated. This contract would determine the availability and efficacy of advanced care and treatment of stroke patients through controlled clinical trials and relevant clinical research. A clinical trial on the pharmacologic prevention of post-traumatic epilepsy would be reduced to one-third of the requirements or not funded at all. The revised funding level for research and development contracts would be $15.8 million.

OUTLAY EFFECTS: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| $235.5 | $234.2 | $1.3 | $.7 | — | — |

Rescission Proposal No: R81-19

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536) $ 161,887,000 |
| Bureau National Institutes of Health | Other budgetary resources 10,000 |
| Appropriation title & symbol | Total budgetary resources 161,897,000 |
| National Institute of Child Health and Human Development - 7510844 | Amount proposed for rescission $ 3,285,000 |
| CB identification code: 75-0844-0-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $3,285,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Research Centers. A reduction of $750,000 is proposed which would decrease the level of support for several centers. Total revised budget for the centers program would be $24.7 million. Even with the funding reduction, the Institute would not reduce the number of center grants planned of 46. This would be an increase of 5 grants from 1980.

Other Research. A reduction of $259,000 will result in a decrease of seven research career development awards in FY 1981. The revised funding level would be $2.7 million.

Research and Development Contracts. There will be a reduction of 20 contracts and $1,752,000. The reductions would occur in population research studies concerning new contraceptives, contraceptive safety, and behavioral examinations of the high adolescent pregnancy rates. Also studies in maternal and infant nutrition, management of diabetic pregnancies and mental retardation and developmental disabilities would be affected. The revised funding level for contract studies would be $21.6 million.

Intramural Research. A reduction of $524,000 will result in deferring or elimination of purchases for equipment and other services, resulting in a revised program level of $23.3 million.



Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 234.2 | 232.8 | 1.3 | 1.9 | --- | --- |

R81-19

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institute of Child Health and Human Development

Of the funds provided for "National Institute of Child Health and Human Development" for fiscal year 1981 in P.L. 96-536, $3,285,000 are rescinded.

Rescission Proposal No: R81-20

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536): $ 87,242,000 |
| Bureau: National Institutes of Health | Other budgetary resources: 60,000 |
| Appropriation title & symbol: National Eye Institute - 7510887 | Total budgetary resources: 87,302,000 |
| | Amount proposed for rescission: $ 2,353,000 |
| CMB identification code: 75-0887-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $2,353,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

R&D Contracts. A reduction of $1,500,000 in contract studies is proposed. This would result in delaying the Visual Activity Impairment Study. Total revised funding for contract activities would be $4.3 million.

Direct Operations. Reductions of $205,000 are proposed which would be used to initiate efforts to coordinate the dissemination of clinical research findings in the community. Total revised funding for the direct operations activity would be $3.2 million.

Intramural. A decrease of $648,000 is proposed. The purchase of some equipment for the Ambulatory Care Research Facility will be delayed. Total revised funding for intramural research support would be $11.4 million.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 104.1 | 103.1 | 1.0 | 1.3 | — | — |

RS1-20

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Eye Institute

Of the funds provided for "National Eye Institute" for fiscal year 1981 in P.L. 96-536, $2,353,000 are rescinded.

Rescission Proposal No: R81-21

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536 ) $ 70,946,000 |
| Bureau: National Institutes of Health | Other budgetary resources 5,613,000 |
| Appropriation title & symbol: National Institute of Environmental Health Sciences - 7510862 | Total budgetary resources 76,559,000 |
| | Amount proposed for rescission $ 3,258,000 |
| OMB identification code: 75-0862-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program: ☒ Yes ☐ No | ☐ Other ____ o.c. |
| Type of account or fund: ☒ Annual ☐ Multiple-year ____ (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____ |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $3,258,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Research Centers: A reduction of $548,000 is proposed for the support of Environmental Health Sciences Centers and Marine and Freshwater Biomedical Research Centers. The revised funding level for the centers program would be $9.9 million. There would be no reduction in the number of centers supported (15) with decreases being negotiated downward among ongoing Centers to achieve the savings.

Research Evaluation. A reduction of $100,000 is proposed for research evaluation grants.

Research & Development Contracts. A decrease of $1,424,000 will effect the number of new contract-supported testing procedures awarded for the National Toxicology Program (NTP). The revised funding level for NTP would be $6.9 million.

Intramural. A decrease of $1,186,000, the entire amount added by Congress over the President's budget request for this activity, is proposed. The reduction would result in the delay or elimination of purchases for laboratory supplies, materials and large scientific equipment. The revised funding level for intramural research would be $13.9 million.



Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 89.8 | 88.1 | 1.7 | 1.6 | — | — |

R81-21

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institute of Environmental Health Sciences

Of the funds provided for "National Institute of Environmental Health Sciences" for fiscal year 1981 in P.L. 96-536, $3,258,000 are rescinded.

Rescission Proposal No: R81-22

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536): $ 54,950,000 |
| Bureau: National Institutes of Health | Other budgetary resources: 100,000 |
| Appropriation title & symbol: National Institute on Aging 7510843 | Total budgetary resources: 55,050,000 |
| | Amount proposed for rescission: $ 588,000 |
| CFDA identification code: 75-0843-3-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $588,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Research Projects. A reduction of $284,000 is proposed in the Geriatric Medicine and Dentistry Academic Awards program. The revised funding for research projects, other than the investigator initiated grants, is $1.3 million.

Intramural/Direct Operations/Program Management. A total of $304,000 is proposed for rescission. This would result in the elimination of at least one scientific conference or workshop ($25,000) and reduce the rate at which women are added to the research cohort in the Baltimore Longitudinal Study ($279,000). The revised funding level in these three activities would be $19.7 million.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 69.0 | 68.8 | .2 | .4 | — | — |

R81-22

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Institute on Aging

Of the funds provided for "National Institute on Aging" for fiscal year 1981 in P.L. 96-536, $588,000 are rescinded.

Rescission Proposal No: R81-23

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Health and Human Services | New budget authority (P.L. 96-536): $170,779,000 |
| Bureau: National Institutes of Health | Other budgetary resources: 7,390,000 |
| Appropriation title & symbol: Research Resources - 7510848 | Total budgetary resources: 178,169,000 |
| | Amount proposed for rescission: $ 10,561,000 |
| CMB identification code: 75-0848-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☑ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year _____ (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $10,561,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Research Centers. A reduction of $4,225,000 is proposed for support of research centers. Included in this decrease is $1,740,000 for general clinical research centers resulting in 4 fewer centers receiving awards. Biotechnology research centers would be decreased by $2,044,000, with a reduction of seven awards. Animal resource grants would be decreased by $441,000 eliminating three awards. Total revised funding for the centers program activity would be $99.9 million.

Biotechnology Research Grants. A reduction of $1,811,000 is proposed resulting in a decrease of three grants.

Minority Biomedical Support. A reduction of $2,035,000 is proposed which would result in the award of ten fewer grants. Total revised funding would be $16.8 million.

Biomedical Research Support. A reduction of $1,694,000 is proposed. Since the funds are distributed to all eligible institutions on a formula basis, the decrease would result in slight reductions among all recipients. Total revised funding level is $47.1 million.

R&D Contracts. Contract supported activities would decrease by $796,000 with seven fewer awards. The revised funding level for the contract program would be $2.9 million.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 158.8 | 154.3 | 4.5 | 6.1 | — | — |

R81-23

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Research Resources

Of the funds provided for "Research Resources" for fiscal year 1981 in P.L. 96-536, $10,561,000 are rescinded.

Rescission Proposal No: R81-24

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536) $32,301,000 |
| Bureau National Institutes of Health | Other budgetary resources 2,400,000 |
| Appropriation title & symbol | Total budgetary resources 34,701,000 |
| National Library of Medicine 7510807 | Amount proposed for rescission $ 341,000 |
| OMB identification code: 75-0807-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: Of the funds provided by the Congress in excess of the President's request, a rescission of $341,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

Intramural Program. A reduction of $341,000 in the intramural program will result in a decrease in funds available for the Toxicology Information Program, delaying further development of the Chemical Data Bases Directory and the Chemical Structure and Nomenclature System.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 47.0 | 46.8 | 0.2 | 0.1 | --- | --- |

R81-24

DEPARTMENT OF HEALTH AND HUMAN SERVICES

National Library of Medicine

Of the funds provided for "National Library of Medicine" for fiscal year 1981 in P.L. 96-536, $341,000 are rescinded.

Rescission Proposal No: R81-25

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536) $16,336,000 |
| Bureau National Institute of Health | Other budgetary resources 8,169,000 |
| Appropriation title & symbol<br>Office of the Director - 7510846 | Total budgetary resources 24,505,000 |
| | Amount proposed for rescission $ 360,000 |
| OMB identification code:<br>75-0846-5-1-550 | Legal authority (in addition to sec. 1012):<br>☐ Antideficiency Act |
| Grant program ☐ Yes ☒ No | ☐ Other |
| Type of account or fund:<br>☒ Annual<br>☐ Multiple-year (expiration date)<br>☐ No-year | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |

Justification:

Of the funds provided by the Congress in excess of the President's request, a rescission of $360,000 is proposed. This proposal is intended to help control funding for health research, while allowing growth in selected mechanisms of support for the activities of this agency. The rescission will not affect continuation of the Administration's policy of support for 5,000 new and competing research project grants annually.

Estimated Effects:

The proposed rescission will affect the funds available to the organizational components of the Office of the Director for personnel services. Fewer temporaries will be hired and there will be a reduction in overtime. In addition, there will be a $45,000 reduction in contract funds.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 20.8 | 20.5 | .4 | -- | -- | -- |

R81-25

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Office of the Director

Of the funds provided for "Office of the Director" for fiscal year 1981 in P.L. 96-536, $360,000 are rescinded.

Rescission Proposal No: R81-26

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536) $766,957,000 |
| Bureau: Alcohol, Drug Abuse and Mental Health Admin. | Other budgetary resources — |
| Appropriation title & symbol<br>Alcohol, Drug Abuse, and Mental Health 7511361 | Total budgetary resources 766,957,000 |
| | Amount proposed for rescission $ 67,140,000 |
| OMB identification code:<br>75-1361-5-1-550 | Legal authority (in addition to sec. 1012):<br>☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund:<br>☒ Annual<br>☐ Multiple-year (expiration date)<br>☐ No-year | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |

JUSTIFICATION:

The figure of $67,140,000 includes $21,262,000 for the Drug Abuse Formula Grants to States Program and $45,878,000 for he Alcoholism Formula Grants to States Program. This rescission reflects the Administration policy that the States support a larger share of their alcoholism and drug abuse programs.

Estimated Effects:

In both areas, the States have recently been successful in providing more support for overall management, training, prevention, and some services programs. It is expected that the States will continue to maintain support for all projects formerly funded under the formula programs which are of high State priority.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate 1/ | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 1,046.5 | 1,038.9 | 7.6 | 62.0 | — | — |

1/ Outlay estimates are for the entire year and include the effect of a follow-on rescission proposal of $9.4 million planned if the funding level provided by P.L.96-536 is extended for the remainder of FY 1981.

R81-26

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Alcohol, Drug Abuse and Mental Health

Of the funds provided for "Alcohol, Drug Abuse and Mental Health" for fiscal year 1981 in P.L. 96-536, making further continuing appropriations for the fiscal year 1981, $67,140,000 are rescinded.

Rescission Proposal No: R 81-27

**PROPOSED RESCISSION OF BUDGET AUTHORITY**

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency Department of Health and Human Services | New budget authority (P.L. 96-536) $491,634,000 |
| Bureau Health Resources Administration | Other budgetary resources 2,741,000 |
| Appropriation title & symbol: Health Resources 7510712 | Total budgetary resources 494,375,000 |
| | Amount proposed for rescission $78,683,000 1/ |
| OMB identification code: 75-0712-5-1-550 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

The programs funded by this appropriation seek to maintain and expand the supply of health professionals in the United States.

During the 1960's and 1970's, the supply of health professionals has increased dramatically, primarily as a result of Federal subsidies to expanded numbers of health professions students and training programs. The current supply of health professionals is adequate and an oversupply for most specialties is now predicted prior to 1990. In recognition of these trends, a rescission of $78.7 million is proposed for 1981 for funds provided under the continuing resolution. This rescission proposal also reflects the policy of placing Federal emphasis on service-connected loan and scholarship programs such as: National Health Service Corps Scholarships and Health Professions Loan Repayment, and relying on Department of Education programs for general student assistance.

Estimated Effects:

Health Professions Education--Start Up (-$1,790,000)

A rescission of $1.8 million is proposed for the Start-up program. The purpose of Start-up grants is to provide support to new schools of medicine, osteopathy, dentistry, public health, veterinary medicine, optometry, pharmacy or podiatry so that they may accelerate the beginning date of instruction or substantially increase enrollments. Because of a current and growing oversupply of physicians and other health professionals, increasing the capacity of health professions institutions is no longer a desirable objective.



The remaining $.9 million has been approved for reprogramming to the financial distress program to provide additional support to Meharry Medical College. The rescission would result in the elimination of support for 4 projects which would have received continuation grants in 1981.

Allied Health--Special Projects Grants and Contracts (-$4,200,000)

A rescission of $4.2 million is proposed. This program provides grants and contracts to assist eligible entities in meeting costs of projects to establish regional or State systems for improved coordination, training and credentialling of allied health personnel.

The revised funding level of $1.0 million would support 13 continuation awards, 1 contract and 12 cooperative agreements (MEDHIC) at a reduced rate. This represents a reduction of 9 continuation projects and 47 new awards from the number which could be supported by the amount currently available in 1981.

Allied Health--Advanced Traineeships (-$1,500,000)

A rescission of $1.5 million is proposed in training grants for allied health professionals. This program provides grants to public or nonprofit institutions, organizations, or agencies for the support of both long and short-term advanced traineeship programs at the post professional level. Support for 42 projects and 175 long-term and 1,513 short-term training slots would be eliminated as a result of the rescission.

Health Professions Education--Nurse Traineeships (-$13,000,000)

A rescission of $13 million is proposed for Nurse Traineeships. The purpose of this program is to provide support to eligible public or non-profit institutions who then make traineeship awards to individual professional nurses who are pursuing advanced educational preparation. The rescission would eliminate support for 125 grants.

Student Assistance-Health Professions Student Loans (-$12,500,000)

A rescission of $12.5 million is proposed for the Health Professions Student Loans Program. The remaining $4 million is proposed for reprogramming to the Health Professions Loan Repayment program. The purpose of the Student Loans program is to provide long-term, seven percent interest loans up to $2,500 per year, plus tuition, to health professions students (MOD/VOPP). These loan funds are given to schools who then make awards to students. The total reduction of $16.5 million from the Health Professions Student Loan program would eliminate support to 311 schools which would have provided loans to 11,000 additional students.

Special Educational Programs--Health Professions Educational Improvement and Development Projects (-$4,500,000)

A rescission of $4.5 million is proposed. This program provides funds for the planning, development, demonstration, and evaluation of targeted health manpower activities such as those emphasizing humanistic medicine, environmental and occupational health, health manpower development, special problems of aging, human nutrition, and development of regional systems of continuing education and preventive medicine. Support for 35 projects in these areas would be eliminated.

Special Educational Programs--Emergency Medical Training (-$3,000,000)

A rescission of $3.0 million is proposed for this program. The program provides grants and contracts for the training of physicians and other health professionals in life-saving techniques under emergency situations.

The rescission assumes State, local and private resources will finance the training of emergency medical personnel. The training is of short duration and is provided essentially to meet local needs. Support for 22 projects, 2 contracts and training for 6,468 emergency medical services personnel would be eliminated as a result of the proposed rescission.

Health Professions Education Nursing Capitation Grants (-$24,000,000) and Advanced Nurse Training (-$8,243,000)

A rescission of $32.2 million is proposed for institutional support for nursing schools.

Nursing supply problems that may exist in certain geographic and specialty areas are not directly related to the existing capacity of nursing schools, which is adequate to meet overall needs. Consequently, these funds are not necessary for addressing national priorities with respect to nursing. This reduction would result in 1,130 schools not receiving support through formula funding (406 Baccalaureate, 582 Associate Degree and 142 Diploma) and would eliminate 21 current Advanced Nurse Training awards.

General Dentistry Residencies and Training (-$4,050,000)

A rescission of $4.1 million is proposed for general dentistry residencies and training. This program provides grants to plan, develop, and implement programs to provide dental residents with advanced skills in the general practice of dentistry. The rescission would eliminate funding in 1981 for 14 continuation and 28 new projects assisting 240 students. Both this and the following rescission proposal specifically reflect the Administration's assessment that the current supply of dental health professionals is adequate.



Dental Extenders (-$1,900,000)

A rescission of $1.9 million is proposed for the Expanded Function Dental Auxiliary (EFDA) program. This program provides additional training to dental hygenists and dental assistants to qualify them to perform newly-delegated functions formerly performed by dentists. The amount proposed for rescission would have supported 7 continuation and 17 new projects assisting approximately 1,121 students and faculty.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate 2/ | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 641.8 | 634.4 | 7.4 | 36.0 | 21.1 | 8.4 |

1/ An additional amount is planned to be proposed for rescission if additional 1981 funding is provided for Health Resources after the present continuing resolution expires on June 5, 1981 as follows:

| | | |
|---|---|---|
| Interdisciplinary training | -- | $ 4,000,000 |
| Advanced nurse training | -- | 3,000,000 |
| Nursing scholarships | -- | 9,000,000 |
| Health professions capitation | -- | 71,878,000 |
| Total | | $87,878,000 |

2/ Assumes extension of the level of funding provided by P.L. 96-536 For the entire fiscal year.

R81-27

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Health Resources Administration
Health Resources

Of the funds provided for Health Resources for fiscal year 1981 in P.L. 96-536, $78,683,000 are rescinded: Provided, that the funds appropriated under this head in P.L. 96-536 for carrying out Title VII of the Public Health Service Act shall be available notwithstanding the limitations of section 786(c).

Rescission Proposal No: R81-28

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Health and Human Services | New budget authority (through (P.L. 96-536)): $185,250,000 |
| Bureau: Human Development Services | Other budgetary resources: |
| Appropriation title & symbol: Human Development Services (Administration on Aging - Social Services & Centers) 7511636 | Total budgetary resources: 185,250,000 |
| | Amount proposed for rescission: $10,000,000 |
| CMB identification code: 75-1636-5-1-999 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program: ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☒ Annual ☐ Multiple-year (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: The Human Development appropriation includes programs for the Aging which have as their primary purpose the improvement of the quality of services to the elderly population. Within the aging programs, a rescission of $10 million is proposed in FY 1981 for social services and senior centers consistent with the President's 1981 budget request.

Estimated Effects: The amount appropriated under the continuing resolution (P.L. 96-536) includes $10,000,000 in excess of the President's 1981 budget request. Under the Older Americans Act Amendments of 1978, States were required to complete a transfer of social service activities previously funded under the Act's nutrition title to the social services title. Additional funds were provided in fiscal year 1980 to effect this transfer. Because there is no current programmatic need for additional funds in 1981, no adverse programmatic effects are anticipated from this action.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | |
|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 |
| 219.3 | 213.8 | 5.5 | 4.5 | --- |

R81-28

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Office of Human Development Services
Human Development Services

Of the funds provided for "Human Development Services" for fiscal year 1981 in P.L. 96-536, making further continuing appropriations for the fiscal year 1981, $10,000,000 are rescinded.

Rescission Proposal No: R81-29

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Housing & Urban Development | New budget authority (P.L. 96-526): $10,000,000 |
| Bureau: Housing Programs | Other budgetary resources: |
| Appropriation title & symbol: Congregate Services Program 869/40178, 860/40178 and 861/40178 | Total budgetary resources: |
| | Amount proposed for rescission: $10,000,000 |
| CMB identification code: 86-0178-5-1-604 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act |
| Grant program: ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☐ Annual ☒ Multiple-year 9/30/84 (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification

This program is currently being operated as a demonstration program out of funds appropriated for fiscal years 1979 and 1980. Funds appropriated for 1981 are not required to carry out the evaluation of this program now being conducted.

Estimated Effects

The 1981 appropriation now proposed for rescission would have provided meal services and some supportive services to an estimated 700 elderly residents of public housing and housing for the elderly or handicapped. However, such services may also be available through other Federal social service programs as well as social service agencies of State and local governments. The proposed rescission will have no effect on the evaluation of this program now being conducted by the Office of Policy Development and Research of the Department of Housing and Urban Development.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 5.0 | 5.0 | --- | 1.8 | 1.9 | 2.0 |

R81-29

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Congregate Services Program

Of the funds appropriated under this head in the Department of Housing and Urban Development-Independent Agencies Appropriation Act, 1981, $10,000,000 are rescinded.

Rescission Proposal No: R81-30

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Community Services Administration | New budget authority (P.L. 96-536): $ 6,000,000 |
| Bureau: Community Services Program | Other budgetary resources: --- |
| Appropriation title & symbol: Community Services Program 8110500 | Total budgetary resources: 6,000,000 |
| | Amount proposed for rescission: $ 6,000,000 |
| OMB identification code: 81-0500-5-1-999 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year ____ (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: The National Youth Sports Program duplicates activities and programs sponsored by other Federal agencies and State and local governments. Further, the program does not contribute to CSA's primary objective of assisting low income families to achieve economic self-sufficiency. Therefore, the program is not recommended for continuation in 1981.

Estimated Effects: This rescission proposal would result in cancellation of this program in 1981.

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without Rescission | With Rescission | 1981 | 1982 | 1983 | 1984 |
| 558.8 | 554.8 | 4.0 | 2.0 | --- | --- |

R81-30

COMMUNITY SERVICES ADMINISTRATION

Community Services Program

Of the funds provided for the "National Youth Sports Program" for fiscal year 1981 in P.L. 96-536, making further continuing appropriations for the fiscal year 1981, $6,000,000 are rescinded.

Rescission Proposal No: R81-31

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Federal Mine Safety and Health Review Commission | New budget authority (P.L. 96-536): $ 3,140,000 |
| Bureau: | Other budgetary resources: --- |
| Appropriation title & symbol: Salaries and Expenses 95:2800 | Total budgetary resources: 3,140,000 |
| | Amount proposed for rescission: $ 163,000 |
| OMB identification code: 95-2800-5-1-554 | Legal authority (in addition to sec. 1012): ☒ Antideficiency Act ☐ Other |
| Grant program: ☐ Yes ☒ No | |
| Type of account or fund: ☒ Annual ☐ Multiple-year ____ (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

This appropriation provides for adjudication of contested Labor Department enforcement actions under the Federal Mine Safety and Health Amendments Act of 1977.

The Commission's workload depends on the number of citations issued by the Mine Safety and Health Administration (MSHA). Since the number of MSHA citations is expected to decline in 1981, a reduction in the Commission's workload is expected. Therefore, the Commission requires a lower employment level to accomplish this workload within its acceptable time limits. This rescission is proposed as a reserve for savings in accordance with the Antideficiency Act (31 USC 665).

Estimated Effects:

Should these funds not be rescinded, they will lapse at the end of fiscal 1981, and this reduction would not adversely affect program requirements.

Outlay Effects:

No outlay savings will result from this proposal since the funds will lapse if they are not rescinded.

R81-31

FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

Salaries and Expenses

Of the amount provided for "Federal Mine Safety and Health Review Commission, Salaries and Expenses" for fiscal year 1981 in P.L. 96-536 making further continuing appropriations for fiscal year 1981, $163,000 are rescinded.

Rescission Proposal No: R81-32

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: United States Postal Service | New budget authority (P.L. 96-536): $1,593,217,000 |
| Bureau: | Other budgetary resources: |
| Appropriation title & symbol: Payment to Postal Service Fund 18X1001 | Total budgetary resources: 1,593,217,000 |
| | Amount proposed for rescission: $250,000,000 |
| OMB identification code: 18-1001-5-1-372 | Legal authority (in addition to sec. 1012): ☐ Antideficiency Act ☐ Other |
| Grant program: ☐ Yes ☒ No | |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: This rescission represents a $250,000,000 reduction in the public service subsidy. The reduction was recommended by the President in the March,1980 Budget Revisions.

Estimated Effects: Prior to the President's $250,000,000 reduction recommendation, the Postmaster General, in testimony before the Committee on the Post Office, (March 26, 1980) stated that it would be possible for the Postal Service to withstand a $250,000,000 reduction in the Postal Service subsidy. In effecting this cut, the Postal Service would realize increased productivity and operational efficiencies. In accordance with the Postal Reorganization Act of 1970 (P.L. 93-328) no funds are being withheld pending congressional action on this rescission proposal.

Outlay Effects: Since the appropriation is made to the fund the rescission would result in a corresponding decrease in the total fund amount by the Department of the Treasury.

(in millions of dollars)

| 1981 Outlay Estimate Without Rescission | 1981 Outlay Estimate With Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 1,593 | 1,343 | 250 | --- | --- | --- |

R81-32

POSTAL SERVICE

Payment to the Postal Service Fund

Of the funds made available for the Federal payment to the Postal Service Fund by P.L. 96-536, making further continuing appropriations for the fiscal year 1981, $250,000,000 are rescinded.

Rescission Proposal No: R81-33

## PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

| | |
|---|---|
| Agency: Tennessee Valley Authority | New budget authority (P.L. 96-367): $287,563,000 |
| Bureau: | Other budgetary resources: 87,394,000 |
| Appropriation title & symbol: Payment to the Tennessee Valley Authority Fund 64 x 4110 | Total budgetary resources: 374,957,000 |
| | Amount proposed for rescission: $177,000,000 |
| OMB identification code: 64-4110-5-3-999 | Legal authority (in addition to sec. 1012): ☒ Antideficiency Act ☐ Other |
| Grant program: ☐ Yes ☒ No | |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: An estimate of $177,000,000 of the total appropriations for fiscal years 1980-1981 of $210,000,000 provided for the Coal Gasification Demonstration Project is proposed for rescission. The amount is proposed for rescission primarily because of its limited technological benefit and high cost as follows:

- The project, from a technology standpoint, is unnecessary, i.e., current plans are to utilize a proven technology which is already in use in 25 sites throughout the world;
- The plant and estimated operational costs, including environmental requirements, are quit high (estimates are now up to $4 billion for construction alone) and appear to be uneconomic from the viewpoint of product marketability;
- Operation of the plant is predicated on construction of a pipeline to connect with an existing gas system. This cost has not been factored into the project nor has TVA sponsored any planning for this aspect of the project;
- The project overlaps Department of Energy responsibilities and projects which are not only underway but also utilize a more advanced and probably more economic technology thar that proposed by TVA.

Estimated Effects: The effect of this rescission would be to terminate this project. Preliminary work on the project would be halted. The effect on the delivery date for a coal gasification demonstration project would not be adversely affected because of the Department c Energy's activities in this area that include the Memphis project and the Great Plains Coal Gasification Project, both projects utilizing a more advanced and probably more economic technology.

R81-33

Outlay Effects: (in millions of dollars)

| 1981 Outlay Estimates Without Rescission | 1981 Outlay Estimates With Rescission | Outlay Savings 1981 | 1982 | 1983 | 1984 |
|---|---|---|---|---|---|
| 2,227.0 | 2,178.5 | 48.5 | 50.0 | 50.0 | 28.5 |

R81-33

## TENNESSEE VALLEY AUTHORITY

### Tennessee Valley Authority Fund

Of the funds appropriated under this head in P.L. 96-367 making appropriations for Energy and Water Development and in P.L. 96-304 making supplemental appropriations for Energy and Water Development, $177,000,000 are rescinded.

D81-3A

## SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. D81-3 transmitted to the Congress on October 1, 1980 and printed as House Document No. 96-373.

This revision to a deferral of Department of Commerce Knoxville Exposition funds increases the amount previously reported as deferred from $2,867,000 to $3,050,775. This increase of $183,775 is attributable to an adjustment in unobligated balances brought forward on October 1, 1980. The adjustment was necessary because the actual amount of unobligated balances brought forward was $1,044,000 higher than had been originally estimated. The remaining $860,225 has been made available for obligation.

Deferral No: D81-3A

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Commerce | New budget authority (P.L. ____): $ ____ |
| Bureau: General Administration | Other budgetary resources: 19,658,000* |
| Appropriation title & symbol: Participation in United States Expositions 1/ 130/41805 | Total budgetary resources: 19,658,000* |
| | Amount to be deferred: Part of year: -0- |
| | Entire year: $ 3,050,775* |
| OMB identification code: 13-1805-0-1-376 | Legal authority (in addition to sec. 1013): [X] Antideficiency Act |
| Grant program: [ ] Yes [X] No | [ ] Other ____ |
| Type of account or fund: [ ] Annual; [X] Multiple-year September 30, 1984 (expiration date); [ ] No-year | Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other ____ |

Justification: * The Supplemental Appropriations and Rescission Act, 1980 (P.L. 96-304) provided $20,800,000 in funds for necessary expenses for designing, constructing, and operating a Federal Pavilion at the Knoxville International Energy Exposition. The funds were designated to remain available through fiscal year 1984. Of the $19,658,000 remaining available, $17,749,225 is intended for obligation in FY 1981, and $3,050,775 is deferred for use in fiscal years 1982-1984.

This deferral action is consistent with the congressional intent to provide multi-year funding for the total cost of this program and is taken under the provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effect: This deferral has no programmatic or budgetary effects because the funds would not be used if made available.

Outlay Effect: This deferral has no effect on outlays.

1/ This account was the subject of a similar deferral in FY 1980 (D80-73).

* Revised from previous report.

Deferral No: D81-27

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency Department of Defense-Military | New budget authority (P.L. 96-527) $7,483,600,000<br>Other budgetary resources 2,000,000<br>Total budgetary resources 7,485,600,000 |
| Bureau | |
| Appropriation title & symbol<br>Shipbuilding and Conversion, Navy 1/<br>171/51611 | Amount to be deferred:<br>Part of year $ —<br>Entire year 1,125,000,000 |
| OMB identification code:<br>17-1611-0-1-051 | Legal authority (in addition to sec. 1013):<br>☒ Antideficiency Act<br>☐ Other |
| Grant program ☐ Yes ☒ No | Type of budget authority:<br>☐ Appropriation<br>☐ Contract authority<br>☐ Other |
| Type of account or fund:<br>☐ Annual<br>☒ Multiple-year September 30, 1985 (expiration date)<br>☐ No-year | |

Justification: These funds are planned to be deferred through September 30, 1981. Due to the long period of time required to build ships, the Congress makes appropriations available for five-year periods.

Since these funds are, by law, made available beyond the current year, they are not fully apportioned in the current year. The unapportioned amount is withheld and released as the program develops and additional funds are required. The amounts deferred are to be released contingent upon the development of program needs that arise in current and future years.

Prudent financial management requires the deferral of those funds that could not be used effectively during the current year even if made available for obligation.

The above multiple-year funds are currently being deferred under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

Estimated Effects: Deferral of $1,125,000,000 will have no programmatic or budgetary effect since the funds could not be obligated at this time if made available.

Outlay Effects: This deferral action has no effect on outlays.

1/ This account was the subject of two deferrals during 1980, D80-41 and D80-50.18A.

Deferral No: D81-28

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency Department of Defense - Military | New budget authority (P.L. ——) $ —<br>Other budgetary resources 8,065,725<br>Total budgetary resources 8,065,725 |
| Bureau | |
| Appropriation title & symbol<br>Family Housing, Defense<br>970/40701* | Amount to be deferred:<br>Part of year $ —<br>Entire year 1,992,000 |
| OMB identification code:<br>97-0701-0-1-051 | Legal authority (in addition to sec. 1013):<br>☒ Antideficiency Act<br>☐ Other |
| Grant program ☐ Yes ☒ No | Type of budget authority:<br>☒ Appropriation<br>☐ Contract authority<br>☐ Other |
| Type of account or fund:<br>☐ Annual<br>☒ Multiple-year September 30, 1984 (expiration date)<br>☐ No-year | |

Justification

These funds were appropriated in 1980 for debt payment in the family housing program. Proceeds from the sales of surplus family housing facilities have resulted in unprogrammed balances in the Family Housing account. The 1982 Budget proposes the reappropriation of these currently excess funds in 1982 in the amount of $1,992,000. These funds are deferred pending completion of congressional action on the 1982 Budget request.

Estimated Effect

Deferral of these funds will have no programmatic or budgetary effect on the debt payment program since sufficient funds are available to pay the principal and interest on outstanding loans.

Outlay Effect

This deferral action has no effect on outlays.

* This account was the subject of a similar deferral in fiscal year 1980 (D80-42) and in fiscal year 1981 (D81-8).

SUPPLEMENTARY REPORT

Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. D81-9 transmitted to the Congress on October 1, 1980, and printed as House Document No. 96-373.

This revision to a deferral of Department of Defense wildlife conversation funds increases the amount originally reported as deferred from $666,615 to $813,618. This increase of $147,003 is attributable to an adjustment in unobligated balances brought forward on October 1, 1980. The adjustment was necessary because the actual amount of unobligated balances brought forward was $147,003 higher than previously estimated.

Deferral No: D81-9A

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency Department of Defense - Civil | New budget authority (16 U.S.C. 670 f (a)) $ 912,000* |
| Bureau | Other budgetary resources 813,618* |
| Appropriation title & symbol | Total budgetary resources 1,725,618* |
| See coverage section below | Amount to be deferred: Part of year $ ; Entire year 813,618* |
| OMB identification code: See coverage section below | Legal authority (in addition to sec. 1013): [X] Antideficiency Act; [ ] Other |
| Grant program [ ] Yes [X] No | |
| Type of account or fund: [ ] Annual; [ ] Multiple-year (expiration date); [X] No-year | Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other |

Coverage * 1/

| Appropriation Title | Symbol | OMB Identification Code | Amount Deferred |
|---|---|---|---|
| Wildlife Conservation, Army | 21x5095, | 21-1500-0-1-303 | $608,053 |
| Wildlife Conservation, Navy | 17x5095, | 17-1501-0-1-303 | 122,713 |
| Wildlife Conservation, Air Force | 57x5095, | 57-1502-0-1-303 | 82,852 |
| | | | $813,618 |

Justification*

These are permanent appropriations. The budgetary resources consist of anticipated receipts and unobligated balances generated from hunting and fishing fees collected on military reservations, pursuant to 16 U.S.C. 670. They may be used only in accordance with the purpose of the law--to carry out a program of natural resource conservation.

Since apportionments have been made for all known program requirements, prudent financial management requires the deferral of the balance of the funds, which could not be used effectively during the current year even if made available for obligation. These funds are being deferred under the provisions of the Antideficiency Act (31 U.S.C. 665). Full apportionment is not requested by the Services because (1) installations may be accumulating funds over a period of time to fund a major project, and (2) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. This necessitates that funds collected in a prior year be deferred in order to be available to finance the program during the summer and fall months. Additional amounts will be apportioned if program requirements are identified.

D81-9A

Estimated Effect

This deferral has no programmatic or budgetary effect because the funds could not be obligated if made available.

Outlay Effect

This deferral action has no effect on outlays.

* Revised from previous report.

1/ These accounts were the subject of a similar deferral during fiscal year 1980 (D80-10A).

Deferral No: D81-29

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy<br>bureau | New budget authority (P.L. 96-367 & P.L. 96-369) $2,937,323,000<br>Other budgetary resources 705,792,260<br>Total budgetary resources 3,643,115,260 |
| Appropriation title & symbol<br>Atomic Energy Defense Activities, Operating Expenses<br>89X0220 | Amount to be deferred:<br>Part of year: —<br>Entire year 5,000,000 |
| OMB identification code:<br>89-0220-0-1-053 | Legal authority (in addition to sec. 1013)<br>[X] Antideficiency Act<br>[ ] Other |
| Grant program [ ] Yes [X] No | |
| Type of account or fund:<br>[ ] Annual<br>[ ] Multiple-year ____ (expiration date)<br>[X] No-year | Type of budget authority:<br>[X] Appropriation<br>[ ] Contract authority<br>[ ] Other |

Justification

An Administration decision to place an emphasis on a long term approach towards the resolution of existing technical issues pertaining to the disposal of defense nuclear wastes, and to accomplish these objectives within available budgetary resources.

Estimated Effect

A deferral of $4,000,000 will occur in Defense Nuclear Waste/Long Term Waste Management Technology activities, and a ceferral of $1,000,000 will occur in Defense Nuclear Waste/Terminal Storage activities, for a total of $5,000,000. This will result in a deferral of long-term waste management technology program activities including processes for the immobilization of transuranic wastes, and technology development in support of low level wastes. Some technical support for the Waste Isolation Pilot Plant (WIPP) terminal storage activities in New Mexico would be deferred.

Estimated Outlay Effects

This deferral will shift an estimated $5.0 million in outlays from fiscal year 1981 to fiscal year 1982.

Deferral No: D81-30

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy<br>bureau | New budget authority (P.L. 96-367 & P.L. 96-369) $665,305,000<br>Other budgetary resources 109,783,000<br>Total budgetary resources 775,088,000 |
| Appropriation title & symbol<br>Atomic Energy Defense Activities, Plant and Capital Equipment<br>89X0221 | Amount to be deferred:<br>Part of year: —<br>Entire year 12,000,000 |
| OMB identification code:<br>89-0221-0-1-053 | Legal authority (in addition to sec. 1013)<br>[X] Antideficiency Act<br>[ ] Other |
| Grant program [ ] Yes [X] No | |
| Type of account or fund:<br>[ ] Annual<br>[ ] Multiple-year ____ (expiration date)<br>[X] No-year | Type of budget authority:<br>[X] Appropriation<br>[ ] Contract authority<br>[ ] Other |

Justification

An Administration decision not to proceed with the Waste Isolation Pilot Plant (WIPP) construction project in New Mexico and to reserve the New Mexico site as a potential site for a future waste repository.

Estimated Effect

Defers $12M of FY 1981 plant and capital equipment funding for the WIPP project into FY 1982. Unobligated FY 1980 funds for the WIPP project will be available for site protection and characterization in FY 1981. The requested FY 1981 deferral will be available in FY 1982 for these same purposes.

Estimated Outlay Effects

This deferral will shift an estimated $12.0 million in outlays from fiscal year 1981 to fiscal year 1982.

Deferral No: D81-31

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy | New budget authority (P.L. 96-367;369;536): $ 2,268,754,000 |
| Bureau: Energy Programs | Other budgetary resources: 476,502,000 |
| Appropriation title & symbol: Energy Supply Research and Development Activities, Operating Expenses 89X0224 | Total budgetary resources: 2,475,256,000 |
| | Amount to be deferred: Part of year: $ -0- |
| | Entire year: 23,860,000 |
| OMB identification code: 89-0224-0-1-271 | 1/Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program: ☐ Yes ☒ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

$16.1 million is deferred in the Nuclear Fission program, reflecting a Presidential decision to place an emphasis on a long term approach towards the resolution of existing technical issues pertaining to disposal of commercial nuclear wastes, and to accomplish these objectives within available budgetary resources. A deferral of $15,000,000 would occur in Commercial Nuclear Waste Terminal Isolation Research and Development activities, and a deferral of $1,100,000 would occur in Commercial Nuclear Waste/Waste Treatment Technology activities.

Also, in order to help limit Federal spending in accordance with the President's policy of fiscal restraint, $1.8 million in funds for the Energy Storage program and $6.0 million in funds for the Solar Energy program are deferred for the remainder of this fiscal year.

Estimated Effects:

The deferral in the Nuclear Fission program primarily reduces the recent rate of growth in R&D pertaining to commercial waste disposal, and also stretches out some disposal site investigation activities, to a modest extent.

Because of the magnitude of the funds involved, the Energy Storage and Solar Energy deferral actions are not expected to have any significant effect on program objectives.

Outlay Effects:

This deferral action will have the effect of shifting $23.9 million in FY 1981 outlays into FY 1982.

Deferral No: D81-32

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy | New budget authority (P.L. 96-367 ): $383,287,000 |
| Bureau: Energy Programs | Other budgetary resources: 44,672,000 |
| Appropriation title & symbol: Energy Supply, Research and Development Activities, Plant and Capital Equipment 89X0225 | Total budgetary resources: 427,959,000 |
| | Amount to be deferred: Part of year: $ -0- |
| | Entire year: 3,690,000 |
| OMB identification code: 89-0225-0-1-271 | 1/Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program: ☐ Yes ☒ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification:

A decision to reduce the level of support for the Commercial Nuclear Waste Terminal Repository activities funded through the Energy Supply Research and Development Activities Operating Expenses account decreases requirements for supporting capital equipment that is funded through this account. Therefore, $1.9 million is deferred in the Nuclear Fission program.

Also, in order to help limit Federal spending in accordance with the President's policy of fiscal restraint, additional funds totaling $1.8 million are deferred for the remainder of this fiscal year out of this account. This amount includes $1.7 million for solar energy capital equipment purchases and $0.1 million for construction of the Solar Energy Research Institute.

Estimated Effects:

In the Nuclear Fission program, this reduction in requirements for supporting capital equipment will not adversely impact other plant and capital equipment activities.

Because of the magnitude of the funds involved, the solar deferral action is not expected to have any significant effect on program objectives.

Outlay Effects:

This deferral action will have the effect of shifting $3.7 million in FY 1981 outlays into FY 1982.

Deferral No: D81-33

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy | New budget authority (P.L. 96-514 ___): $423,300,000 |
| Bureau: Energy Programs | Other budgetary resources: 162,645,823 |
| Appropriation title & symbol: Fossil Energy Construction 89X0214 | Total budgetary resources: 585,945,823 |
| | Amount to be deferred: Part of year: $ ___ Entire year: 42,000,000 |
| OMB identification code: 89-0214-5-1-271 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ___ |
| Grant program: ☐ Yes ☒ No | |
| Type of account or fund: ☐ Annual ☐ Multiple-year ___ (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ___ |

Justification

Funds are proposed for deferral on the grounds that proceeding with the second High-Btu demonstration project (77-1-b) will eliminate project competition between CONOCO and ICGG on the first High-Btu demonstration and reduce Government's ability to obtain satisfactory cost sharing and other business arrangements with the industrial partners.

Estimated Effects

It is planned to release these funds at the time the project proposals are reviewed and a project selected. If this occurs in FY 1981 there will be little impact on the work by the contractors. Should additional funds be required prior to this selection to maintain design terms, the required amounts would be proposed for release.

Outlay Effects

This deferral will shift $42.0 million in outlays from fiscal year 1981 to fiscal year 1982.

Deferral No: D81-34

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of Energy | New budget authority (P.L. 96-514 ___): $862,107,000 |
| Bureau: Energy Programs | Other budgetary resources: 83,405,000 |
| Appropriation title & symbol: Energy Conservation 89X0215 | Total budgetary resources: 945,512,000 |
| | Amount to be deferred: Part of year: $ ___ Entire year: 10,450,000 |
| OMB identification code: 89-0215-0-1-999 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ___ |
| Grant program: ☒ Yes ☐ No | |
| Type of account or fund: ☐ Annual ☐ Multiple-year ___ (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ___ |

Justification:

In order to help limit Federal spending in accordance with the President's policy of fiscal restraint, funds totalling $10.4 million for various energy conservation programs are deferred for the remainder of this fiscal year. FY 1981 obligations will be delayed until early FY 1982 for the Buildings and Community Systems Program ($1.6 million), Transportation Energy Conservation ($1.5 million), Multi-Sector ($0.3 million), and Energy Impact Assistance ($7.0 million).

Estimated Effects:

This deferral is slightly more than a 1% delay in program activity. It will have no significant impact on major program objectives of conserving energy.

Outlay Effects:

This deferral will have the effect of shifting $10.4 million in outlays from FY 1981 into FY 1982.

Deferral No: D81-35

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Department of the Interior | New budget authority (P.L. _____): $107,001,000 |
| Bureau: U.S. Geological Survey | Other budgetary resources: 26,887,207 |
| Appropriation title & symbol: Exploration of National Petroleum Reserve in Alaska 14X0805 | Total budgetary resources: 133,888,207 |
| | Amount to be deferred: Part of year: $7,960,000 |
| | Entire year: 2,750,000 |
| OMB identification code: 14-0805-0-1-271 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program: ☐ Yes ☒ No | ☐ Other _____ |
| Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other _____ |

Justification: Public Law 96-985, making appropriations for the Department of the Interior and related agencies, 1981, provided $105.5 million for petroleum exploration activities of the Geological Survey in the National Petroleum Reserve in Alaska (NPRA). Of the $105.5 million appropriated, $10.7 million was provided to prepare for a FY 1982 drilling program. Of this amount, $7,960,000 is deferred until April 30, 1981 and $2,750,000 is deferred for the remainder of this fiscal year. The deferred funds are needed to cover the costs of terminating the exploration program as the two wells begun in FY 1980, and the four wells to be drilled in FY 1981, are finished.

After the FY 1981 exploration season is complete, 28 exploratory wells will have been drilled and over 13,000 line miles of seismic surveys will have been collected and interpreted under the exploration program. The entire Reserve is now covered with a reconnaissance seismic grid and all of the 16 indicated petroleum plays have been penetrated by at least one test well. The drilling and seismic data collected by this program are available for public distribution.

Congress clearly expressed its intent to expedite leasing in NPRA by including in the FY 1981 Interior and related agencies appropriations bill language authorizing private exploration and drilling in NPRA. It is estimated that the first lease sale can perhaps be held as early as December 1981. In addition, several private industry firms have applied for a total of six permits to collect seismic data on the Reserve in FY 1981. Some permits have been issued and the remaining permits should be issued shortly. The Department is actively soliciting additional applications for geophysical exploration and has issued a call for nominations.



In light of industry's demonstrated interest and the accelerated leasing schedule, the Administration anticipates that early exploration and development will take place in NPR-A by private industry. Private exploration activities will start in January 1981 with the issuing of geophysical permits. This will provide for an overlap in FY 1981 between the government funded exploration program and the private exploration program. This shifting of responsibility for oil and gas exploration and development to private industry is good public policy, fiscally prudent in that it could result in savings to the public of up to $125 million in fiscal 1982 alone.

Estimated Effects: This deferral action will permit the orderly termination of the government drilling program in FY 1981 with funds currently appropriated. It will preclude drilling any additional wells in FY 1982. Total obligations will not be affected. Terminating the program in FY 1981, rather than terminating after a FY 1982 drilling program, will avoid 1982 expenditures of up to approximately $125.0 million.

Outlay Effect: This deferral action will have the effect of shifting $2,750,000 in outlays from FY 1981 into 1982.

D81-16A

### SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of Public Law 93-344.

This report revises Deferral No. D81-16 transmitted to the Congress on October 1, 1980, and printed as House Document No. 96-373.

The amount deferred for the Federal Prison System's Buildings and Facilities account is $9,800,000, an increase of $4,055,000 over the amount previously deferred. This increase is attributable to (a) changes in obligational plans for the Phoenix Federal Correctional Institution which is now being cancelled, and (b) unobligated balances actually carried forward from 1980 which were $343,814, higher than previously estimated.

Deferral No: D81-16A

**DEFERRAL OF BUDGET AUTHORITY**
Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency Department of Justice | New budget authority (P.L. 96-526) $2,842,000 |
| Bureau Federal Prison System | Other budgetary resources 40,237,419 |
| Appropriation title & symbol | Total budgetary resources 43,079,419 |
| Buildings and Facilities 15X1003 1/ | Amount to be deferred: Part of year $19,800,000 |
| | Entire year |
| OMB identification code: 15-1003-0-1-753 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program ☐ Yes ☒ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: This appropriation finances planning, acquisition of sites, and construction of new penal and correctional facilities as well as construction, remodeling and equipping of buildings and facilities at existing penal and correctional institutions. Projects are undertaken to reduce overcrowding, close old and antiquated penitentiaries and provide a safe and humane environment for staff and inmates. These funds were appropriated in the Departments of State, Justice and Commerce, the Judiciary and Related Agencies Appropriation Act of 1980 and previous years.

A decision has been made to cancel construction of the Phoenix Federal Correctional Institution. Funds intended for this purpose ($18.5 million) as well as funds remaining from previous cancellations ($1.3 million) are deferred pending congressional approval and enactment of a transfer of these funds to help offset supplemental program requirements and increased pay costs in various other Department of Justice accounts.

Estimated Effects: The effect of this deferral is to preserve these funds pending congressional action on the transfer proposal.

Outlay Effect: This deferral action has no effect on outlays.

1/ This account was also the subject of a deferral in FY 1980 (D80-178).

Deferral No: D81-36

**DEFERRAL OF BUDGET AUTHORITY**
Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency Department of Labor | New budget authority (P.L. 96-536) $6,987,244,000 |
| Bureau Employment and Training Administration | Other budgetary resources 196,360,244 |
| Appropriation title & symbol | Total budgetary resources 7,183,604,244 |
| Employment and Training Assistance 161/20174 1/ | Amount to be deferred: Part of year $ |
| | Entire year $76,699,000 |
| OMB identification code: 16-0174-0-1-504 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program ☒ Yes ☐ No | ☐ Other |
| Type of account or fund: ☐ Annual ☒ Multiple-year 9/30/82 (expiration date) ☐ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Note: If the financing levels provided by the Continuing Resolution (PL 96-536) were to be continued beyond June 5, 1981, an additional $26,903,000 would be deferred.

Justification

As part of the effort to minimize budget deficits in fiscal years 1981 and 1982, it has been decided to phase out the Young Adult Conservation Corps program by the end of 1982, starting now, and to reduce the 1981 Summer Youth Employment Program to a participant level closer to that actually achieved in 1979 and 1980. The Young Adult Conservation Corps program is being phased out because it is extremely costly per year of service and because it does not primarily serve disadvantaged youth most in need. The phase-out will be accomplished by not enrolling any new participants. The summer program funding is being reduced because the 1979 and 1980 programs appear to have substantially met the seasonal need of disadvantaged youth for summer part-time jobs.

Estimated effects

In the Young Adult Conservation Corps program, 1981 enrollment would average 15,400, compared to the 19,700 financed by the continuing resolution. Enrollment at the end of 1981 would be 11,200 instead of 19,900. In the summer program, the estimated range of part-time work opportunities would be 800,000 to 900,000, compared to the 850,000-950,000 range financed by the continuing resolution. The actual number of 1979 enrollees was 805,000; 1980 enrollment is estimated at 839,000.

Outlay effects (in thousands of dollars)

Current outlay estimate for 1981:

| | |
|---|---|
| Without deferral | 7,488,370 |
| With deferral | 7,400,000 |
| 1981 outlay savings | 88,370 2/ |

1/ This account was the subject of a deferral in FY 1980 (D80-57).

2/ This amount relates to the outlay savings expected for all of FY 1981 if the Congress maintains the funding level provided in P.L.96-536 for the ent re fiscal year.



Deferral No: ___.____ ___

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency Department of State | New budget authority (P.L. 96-536) $ 15,000,000 |
| Bureau | Other budgetary resources 8,807,456 |
| Appropriation title & symbol | Total budgetary resources 23,807,456 |
| United States Emergency Refugee and Migration Assistance Fund, Executive 1/ 11X0040 | Amount to be deferred: Part of year $ 15,000,000 |
| | Entire year ____ |
| OMB identification code: 11-0040-0-1-151 | Legal authority (in addition to sec. 1013): ☒ Antideficiency Act |
| Grant program ☐ Yes ☐ No | ☐ Other ____ |
| Type of account or fund: ☐ Annual | Type of budget authority: ☒ Appropriation |
| ☐ Multiple-year ____ (expiration date) | ☐ Contract authority |
| ☒ No-year | ☐ Other ____ |

Justification: Seciton 501(a) of the Foreign Relations Authorization Act, 1976, (Public Law 94-141) and Section 414 (b)(1) of the Refugee Act of 1980 (Public Law 96-212) amended section 2(c) of the Refugee and Migration Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund not to exceed $50 million to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

By Executive Order No. 11922 of June 16, 1976, the President allocated all funds appropriated to him for the Emergency Fund to the Secretary of State but reserved to himself the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

Funds totalling $15 million were made available pursuant to the Continuing Resolution (P.L. 96-536) These funds have been deferred consonant with the President's authority set out in Executive Order No. 11922 and to achieve the most economical use of appropriations. It is anticipated that reapportionments may be made case-by-case as the President determines assistance to be furnished and designates refugees to be assisted by the Fund.

This deferral action is taken in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effect: There are no programmatic or budgetary effects resulting from this deferral.

Outlay Effect: No effect on outlays results from this deferral action.

1/ This account was the subject of a similar deferral during FY 1980. (D80-18A).

Deferral No: D81-38

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Intelligence Community Staff | New budget authority (P.L. 96-527): $17,824,000 |
| Bureau: | Other budgetary resources: --- |
| Appropriation title & symbol: Intelligence Community Staff 9510400 | Total budgetary resources: 17,824,000 |
| | Amount to be deferred: Part of year: $2,000,000 |
| | Entire year: |
| OMB identification code: 95-0400-0-1-054 | Legal authority (in addition to sec. 1013): [X] Antideficiency Act |
| Grant program: [ ] Yes [X] No | [ ] Other |
| Type of account or fund: [X] Annual | Type of budget authority: [X] Appropriation |
| [ ] Multiple-year (expiration date) | [ ] Contract authority |
| [ ] No-year | [ ] Other |

Justification:

These funds were appropriated to the Intelligence Community Staff with specific congressional guidance that they may not be obligated for the purpose for which they were requested, but may be used as a source for reprogramming for other needs. The funds are deferred in line with congressional intent until alternative uses for these funds are identified.

Estimated Effects:

Since it is anticipated that these funds will be reprogrammed for other uses, this deferral action will have no programmatic effect.

Outlay Effects:

This deferral action has no effect on outlays.

Deferral No: D81-39

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: National Consumer Cooperative Bank | New budget authority (P.L. 96-526): $26,190,000 |
| Bureau: | Other budgetary resources: 10,500,000 |
| Appropriation title & symbol: Self-help Development Fund 280/10201 281/20201 | Total budgetary resources: 36,690,000 |
| | Amount to be deferred: Part of year: $ |
| | Entire year: 13,133,000 |
| OMB identification code: 28-0201-0-1-376 | Legal authority (in addition to sec. 1013): [X] Antideficiency Act |
| Grant program: [ ] Yes [X] No | [ ] Other |
| Type of account or fund: [ ] Annual | Type of budget authority: [X] Appropriation |
| [X] Multiple-year 9/30/81 1/ and 9/30/82 (expiration date) | [ ] Contract authority |
| [ ] No-year | [ ] Other |

Justification: These funds were provided by the Department of Housing and Urban Development - Independent Agencies Appropriation Act, 1980 (P.L. 96-526) for capitalization of the Self-Help Development Fund. Because the Fund is beginning operations later than expected, a reduced level of lending is expected during 1981. The deferral of $13.1 million to fiscal year 1981 reflects this later-than-expected start.

This deferral action is taken in accordance with the Antideficiency Act (31 U.S. C. 665).

Estimated Effect: This deferral has no programmatic or budgetary effect because the funds would not be obligated if made available.

Outlay Effect: This deferral action has no effect on outlays.

1/ None of these funds is deferred.

Deferral No: D81-40

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Pennsylvania Avenue Development Corporation | New budget authority (P.L. 95-514): $15,000,000 |
| Bureau: | Other budgetary resources: 43,895,523 |
| Appropriation title & symbol: Land Acquisition and Development Fund 42X4084 | Total budgetary resources: 58,895,523 |
| | Amount to be deferred: Part of year: $30,895,523 |
| | Entire year: |
| OMB identification code: 42-4084-0-3-451 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program: ☐ Yes ☒ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other Borrowing |

Justification: The land acquisition and development project for the eastern sector of the Pennsylvania Avenue Development plan (east of the FBI headquarters building) is being reevaluated. The study is designed to determine if it is feasible to construct residential housing within the Pennsylvania Avenue Development area in downtown Washington, D.C. The change in property values and demand for space that has occurred since the development of the 1974 plan makes this study desirable.

Estimated Effects: The Corporation presently is refraining from all actions that would unduly restrict options during the preliminary stages of the study. This deferral action will postpone new design and construction activity for the eastern sector of the Pennsylvania Avenue Development Project.

Outlay Effects: This deferral has the effect of shifting $20.0 million in FY 1981 outlays into FY 1982 and $10.8 million in outlays from FY 1982 into 1983.

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BILLING CODE 3110-01-C

Deferral No: D81-41

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

| | |
|---|---|
| Agency: Small Business Administration | New budget authority (P.L. 96-536): $609,000,000 |
| Bureau: | Other budgetary resources: 532,228,898 |
| Appropriation title & symbol: Business Loan and Investment Fund 73X4154 | Total budgetary resources: 1,141,228,898 |
| | Amount to be deferred: Part of year: $--- |
| | Entire year: 57,500,000 |
| OMB identification code: 73-4154-0-3-376 | Legal authority (in addition to sec. 1013): ☐ Antideficiency Act |
| Grant program: ☐ Yes ☒ No | ☐ Other |
| Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year | Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other |

Justification: The resolution providing further continuing appropriations for fiscal year 1981 (P.L. 96-536) provided $609 million 1981 as a capital appropriation for the Business and Investment Fund. This amount would fund the direct loan program at a level that is $57.5 million higher than the level proposed by the President. Since these additional funds are not needed to provide an adequate program level in FY 1981, they are deferred for the remainder of this fiscal year and will be used for program requirements in FY 1982.

Estimated Effects: The effect of this deferral will be to reduce SBA's 1981 direct business loan activity by approximately 14 percent. The effects of this reduction should be mitigated, however, since guaranteed loan levels will increase by 14 percent.

Outlay Effect (in millions of dollars):

| 1981 Outlay Estimate | | Outlay Savings | | | |
|---|---|---|---|---|---|
| Without deferral | With deferral | 1981 | 1982 | 1983 | 1984 |
| 600.0 | 559.7 | -40.3 | -17.2 | --- | --- |